#### **Full Council**

Thursday, 25th May, 2017, at 1.30 pm in the Council Chamber, County Hall, Preston.

#### Agenda

#### Index

- 1. Apologies and Announcements
- 2. Disclosure of Pecuniary and Non-Pecuniary Interests
- 3. Report of the Returning Officer Persons Elected County Councillor on 4 May 2017 (Pages 1 8)

#### A. Matters for Decision

- 4. Election of Chairman
- 5. **Appointment of Vice Chairman**
- 6. Confirmation of the Minutes from the Meetings held on 9 February 2017 and 23 February 2017 (Pages 9 38)
- 7. Election of Leader of the County Council
- 8. **Amendments to the Constitution** (Pages 39 50)
- 9. **Membership of Committees and Related Appointments for 2017/18** (Pages 51 56)
- 10. Police and Crime Panel for Lancashire Appointment of a County Council Representative for 2017/18 (Pages 57 58)
- 11. Lancashire Combined Fire Authority Appointment of County Council Representatives for 2017/18 (Pages 59 60)



- 12. Appointments to the Local Government Association General Assembly, Special Interest Group on Coastal Issues
  and County Councils' Network for 2017/18 (Pages 61 64)
- 13. Appointments to the North Western Inshore Fisheries and Conservation Authority (Pages 65 66)
- 14. Local Pensions Partnership Ltd Appointment of a County Council Shareholder Representative (Pages 67 68)

#### B. Matters for Information

- 15. **Report of Urgent Key Decisions** (Pages 69 70)
- 16. Reports of County Council Committees

To receive reports from:

- (a) The Overview and Scrutiny Committees (Pages 71 82)
- (b) The Audit and Governance Committee (Pages 83 86)
- (c) The Pension Fund Committee (Pages 87 94)
- 17. **Report of the Lancashire Combined Fire Authority** (Pages 95 102)

#### C. Notice of Motion

To consider any Notices of Motion submitted under Standing Order No. 14.2.1.

Jo Turton
Chief Executive

County Hall Preston

17 May 2017

## Agenda Item 3

## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

## Report of the Returning Officer - Persons Elected County Councillor on 4 May 2017

(Annex 1 refers)

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

### **Executive Summary**

This report sets out the names of the persons duly elected as County Councillors on 4 May 2017.

#### Recommendation

Full Council is recommended to note the persons elected as County Councillors on 4 May 2017 as set out at Appendix 'A'.

#### **Background and Advice**

On Thursday 4 May 2017, the County Council held an election for all 84 seats, the results of which were declared on Friday 5 May 2017. Following the Local Government Boundary Commission for England's review of electoral boundaries in Lancashire, a number of changes to the County Council's electoral divisions had been made in advance of the election.

In accordance with the Local Government Act 1972, the Chief Executive as Returning Officer for the election of County Councillors for the County of Lancashire, has returned to the County Council the names of the persons who were, on 4 May 2017, duly elected as County Councillors for the Electoral Divisions as set out in Appendix 'A'.



Consultations		
N/A		
Implications:		
This item has the following im	plications, as indicated:	
Risk management		
There is a legal requirement the	nat County Council electio	ns are held every four years.
Local Government (Access List of Background Papers	to Information) Act 1985	
Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II	, if appropriate	
N/A		

#### Annex 1

## **Burnley**

Burnley Central East Sobia Malik

Burnley Central West Tony Martin

Burnley North East Terry Burns

Burnley South West Jeff Sumner

Burnley Rural Cosima Towneley

Padiham and Burnley West Alan Hosker

Chorley

Chorley Central Steve Holgate

Chorley North Hasina Khan

Chorley Rural East Kim Snape

Chorley Rural West Keith Iddon

Chorley South Julia Berry

Clayton with Whittle Mark Perks

Euxton, Buckshaw & Astley Aidy Riggott

Hoghton with Wheelton Andrew Snowden

**Fylde** 

Fylde East Liz Oades

Fylde South Paul Rigby

Fylde West Paul Hayhurst

Lytham Tim Ashton

St Annes North Peter Buckley

St Annes South Edward Nash

<u>Hyndburn</u>

Accrington North Loraine Cox

Accrington South Bernard Dawson

Accrington West and Oswaldtwistle Central Munsif Dad

Great Harwood, Rishton and Clayton-le-Moors Miles Parkinson

Great Harwood, Rishton and Clayton-le-Moors Jenny Molineux

Oswaldtwistle Peter Britcliffe

**Lancaster** 

Heysham Andrew Gardiner

Lancaster Central Gina Dowding

Lancaster East Lizzi Collinge

Lancaster Rural East Susie Charles

Lancaster Rural North Phillippa Williamson

Lancaster South East Erica Lewis

Morecambe Central Margaret Pattison

Morecambe North Tony Jones

Morecambe South Charles Edwards

Skerton Hilda Parr

**Pendle** 

Brierfield & Nelson West Mohammed Iqbal

Nelson East Azhar Ali

Pendle Central Joe Cooney

Pendle Hill Christian Wakeford

Pendle Rural Jenny Purcell

Pendle Rural David Whipp

**Preston** 

Preston Central East Frank De Molfetta

Preston Central West Carl Crompton

Preston City Yousuf Motala

Preston East Kevin Ellard

Preston North Geoff Driver

Preston Rural George Wilkins

Preston South East Jennifer Mein

Preston South West Gillian Oliver

Preston West John Potter

Ribble Valley

Clitheroe Ian Brown

Longridge with Bowland David Smith

Ribble Valley North East Albert Atkinson

Ribble Valley South West Alan Schofield

Rossendale

Mid Rossendale David Foxcroft

Rossendale East Jimmy Eaton

Rossendale South Anne Cheetham

Rossendale West David Stansfield

Whitworth and Bacup Peter Steen

South Ribble

Leyland Central Matthew Tomlinson

Leyland South Jayne Rear

Lostock Hall and Bamber Bridge Jim Marsh

Moss Side and Farington Michael Green

Penwortham East and Walton-le-Dale Joan Burrows

Penwortham West David Howarth

South Ribble East Barrie Yates

South Ribble West Graham Gooch

**West Lancashire** 

Burscough and Rufford Eddie Pope

Ormskirk Nikki Hennessy

Skelmersdale Central Terry Aldridge

Skelmersdale East John Fillis

Skelmersdale West Julie Gibson

West Lancashire East Paul Greenall

West Lancashire North Malcolm Barron

West Lancashire West David O'Toole

<u>Wyre</u>

Cleveleys East Andrea Kay

Cleveleys South and Carleton Alan Vincent

Fleetwood East Lorraine Beavers

Fleetwood West and Cleveleys West Stephen Clarke

Poulton-le-Fylde Alf Clempson

Thornton & Hambleton John Shedwick

Wyre Rural Central Vivien Taylor

Wyre Rural East Shaun Turner

Page 8	3
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#### **Minutes**

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 9th February, 2017

#### **Present:**

County Councillor Janice Hanson (Chair)

## **County Councillors**

T Aldridge G Dowding N Penney A Ali K Ellard S Perkins T Ashton J Fillis M Perks A Atkinson J Gibson C Pritchard A Barnes G Gooch S Prynn M Barron M Green P Rigby A Schofield L Beavers P Hayhurst D Borrow C Henig K Sedgewick P Britcliffe N Hennessy S Serridge M Brindle S Holgate J Shedwick D Howarth R Shewan I Brown K Brown K Iddon D T Smith T Brown M labal K Snape P Buckley M Johnstone D Stansfield T Burns A Jones J Sumner Mrs S Charles A Kay V Taylor Ms S Malik A Cheetham M Tomlinson A Clempson T Martin C Wakeford D Clifford J Mein D Watts Ms L Collinge Y Motala D Westley C Crompton B Murray D Whipp A Cullens D O'Toole P White **G** Wilkins M Dad Mrs L Oades **B** Winlow B Dawson J Oakes F De Molfetta M Otter B Yates C Dereli M Parkinson

## 1. Apologies and Announcements

Apologies for absence were presented on behalf of County Councillors F Craig-Wilson, G Driver, J Lawrenson and D Lord.

## 2. Disclosure of Pecuniary and Non-Pecuniary Interests

The Full Council was notified that Members had been invited to make declarations of Pecuniary and Non-pecuniary interest in matters on the agenda in accordance with the County Council's Code of Conduct for Members. The following interest was declared:

Name of Councillor	Agenda item number	Nature of interest (non-pecuniary unless stated)
Cllr D Howarth	3	Member of Penwortham Town
		Council
Cllr D Whipp	3	Member of Pendle Borough
		Council
		Member of Barnoldswick Town
		Council

## 3. The County Council's Budget

County Councillor David Borrow, Deputy Leader of the County Council, moved the report of the Cabinet from its meetings on 8 December 2016 and 19 January 2017 regarding the:

- Revenue Budget 2017/18 and Financial Strategy 2017/18 to 2020/21;
- Capital Investment Programme 2017/18 and beyond;
- Council Tax and Precept 2017/18.

In moving the report, County Councillor Borrow outlined an adjustment to the proposals contained within the report. Details of the adjustment, together with a number of responses which had been received as part of the budget consultation, were set out in a document circulated to all members, which is appended to these minutes as Annex 1.

The motion was seconded by County Councillor Jennifer Mein, Leader of the County Council.

County Councillor Michael Green, on behalf of the Conservative Group, then made his Budget speech and moved an Amendment to the Budget proposals on behalf of the Conservative Group, which was seconded by County Councillor Albert Atkinson.

A copy of the Amendment was circulated to all members and is set out at Annex 2 to these minutes.

The Chairman adjourned the meeting for a period of twenty minutes to give members the opportunity to consider the Amendment.

On resumption of the meeting there followed a period of debate after which a recorded vote on the Amendment was taken. The names of members who voted for or against the Amendment are set out below:

### For (31)

T Ashton	A Cullens	A Schofield	B Yates
A Atkinson	G Gooch	K Sedgewick	
M Barron	M Green	J Shedwick	
P Britcliffe	K Iddon	D Smith	
I Brown	T Jones	D Stansfield	
K Brown	A Kay	V Taylor	
P Buckley	D O'Toole	C Wakeford	
S Charles	M Otter	D Westley	
A Cheetham	M Perks	P White	
A Clempson	P Rigby	G Wilkins	

## Against (47)

T Aldridge	C Crompton	P Hayhurst	Y Motala	R Shewan
A Ali	M Dad	C Henig	B Murray	K Snape
A Barnes	B Dawson	N Hennessey	E Oades	J Sumner
L Beavers	F de Molfetta	S Holgate	J Oakes	M Tomlinson
D Borrow	C Dereli	D Howarth	M Parkinson	D Watts
M Brindle	G Dowding	M Iqbal	N Penney	D Whipp
T Brown	K Ellard	M Johnstone	S Perkins	B Winlow
T Burns	J Fillis	S Malik	C Pritchard	
D Clifford	J Gibson	T Martin	S Prynn	
L Collinge	J Hanson	J Mein	S Serridge	

The Conservative Group's Amendment was therefore lost.

County Councillor Paul White moved the following amendment to the Capital Investment Programme 2017/18 and beyond in respect of road safety, which was seconded by County Councillor David Whipp:

- (i) Delete funding from the parish bus scheme as there has been no uptake by any parish council (0.200m);
- (ii) Additional road safety funding to tackle road safety in areas where the number of people killed or seriously injured is increasing (0.200m)

The amendment was accepted, as an adjustment by County Councillor Borrow, for incorporation into the substantive motion, and the amount to be made available (£0.200m) be increased to £0.500m at the suggestion of County Councillor John Fillis, Cabinet Member for Highways and Transport. This to be as an addition to the County Council's budget proposals by an adjustment to the Capital Investment Programme to move 0.500m from the uncommitted funds for parish bus schemes to road safety.

As no further Amendments were moved, the Chairman put the Motion on the County Council's Budget and asked the Full Council to approve the recommendations of the Cabinet, as adjusted at Annex 1 to these minutes, and as amended above in respect of the parish bus scheme and road safety, on the:

- Revenue Budget 2017/18 and Financial Strategy 2017/18 to 2020/21;
- Capital Investment Programme 2017/18 and beyond;
- Council Tax and Precept 2017/18.

A recorded vote was taken and the names of members who voted for or against the Motion, and those who abstained, are set out below:

For (45)

T Aldridge	C Crompton	C Henig	B Murray	K Snape
A Ali	M Dad	N Hennessy	E Oades	M Tomlinson
A Barnes	B Dawson	S Holgate	J Oakes	D Watts
L Beavers	F de Molfetta	D Howarth	M Parkinson	D Whipp
D Borrow	C Dereli	M Iqbal	N Penney	B Winlow
M Brindle	K Ellard	M Johnstone	S Perkins	
T Brown	J Fillis	S Malik	C Pritchard	
T Burns	J Gibson	T Martin	S Prynn	
D Clifford	J Hanson	J Mein	S Serridge	
L Collinge	P Hayhurst	Y Motala	R Shewan	

## Against (30)

T Ashton	P Buckley	M Green	M Perks	D Stansfield
A Atkinson	S Charles	K Iddon	P Rigby	V Taylor
M Barron	A Cheetham	T Jones	A Schofield	C Wakeford
P Britcliffe	A Clempson	A Kay	K Sedgewick	D Westley
I Brown	A Cullens	D O'Toole	J Shedwick	G Wilkins
K Brown	G Gooch	M Otter	D Smith	B Yates

## Abstain (3)

G Dowding	J Sumner	P White
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The motion was CARRIED and it was:

#### Resolved: -

That the Cabinet's recommendations in respect of:

- Revenue Budget 2017/18 and Financial Strategy 2017/18 to 2020/21;
- Capital Investment Programme 2017/18 and beyond;
- Council Tax and Precept 2017/18;

as adjusted at Annex 1 to these minutes, and in respect of the Capital Investment Programme 2017/18 in relation to the transfer of £0.500m from uncommitted funds for the parish bus scheme to road safety schemes, be approved.

## 4. Treasury Management Policy and Strategy 2017/18

County Councillor David Borrow moved the report, which was seconded by County Councillor Bill Winlow.

#### Resolved: - That:

- (i) The Treasury Management Policy as set out at Appendix 'A' to the report, now presented, be approved;
- (ii) The Treasury Management Strategy for 2017/18 as set out at Appendix 'B' to the report, now presented, be approved;
- (iii) In respect of the Minimum Revenue Provision Statement for 2017/18, set out at Appendix 'C' to the report, now presented:
  - (a) The Asset Life method for expenditure funded from unsupported borrowing be approved;
  - (b) For supported borrowing incurred before 1 April 2007, the capital financing requirement based upon a 50 year life be used;
  - (c) That charges to revenue be a sum equal to the repayment any credit liability be approved;
  - (d) The proposed treatment of assets constructed under the Preston, South Ribble and Lancashire City Deal be approved, subject to annual review.

## **Minute Annexes**

#### Annex 1

## Full Council - 9 February 2017

## Adjustment to the 2017/18 Budget Proposal and Initial Consultation Responses

The Cabinet's budget recommendation to Full Council included the impact of the Provisional Finance Settlement and information received at a point in time in relation to the Business Rates deficit. This report contains updated information as to when notification of the Final Financial Settlement is expected to be received and a final position in relation to the Business Rates deficit.

#### 1. The Final Settlement 2017/18

The Provisional Finance Settlement was made on 15<sup>th</sup> December 2016. The changes announced as part of the settlement have been reflected in the Cabinet budget recommendation.

It was anticipated that the Final Finance Settlement would be received in early February 2017, however notification has been received that this will not be available until 20 February 2017 at the earliest. It is not expected that there will be significant fluctuations from the provisional settlement, and any variation relating to 2017/18 will be managed through reserves. An updated position will be reported as part of the Money Matters reports to Cabinet in 2017/18.

#### 2. Business Rates

Appendix 'A' contained the information available from District Councils in relation to their Business Rates deficit position for 2016/17 at the time of publishing the report (£1.195m deficit).

All information has now been received from District Councils with an increased deficit position of £1.488m now reported. This will reduce the one-off resources shown in Table 8 within Appendix 'A'.

A revised reserves position is shown below showing the impact of the increased deficit position:

Table 8 - Revised

Reserve Name	Opening Balance as at 1 April 2016	2016-17 Forecast Spend	2016-17 Transfers to / from other reserves	2016-17 Forecast Closing Balance	2017-18 Forecast Spend	2018-19 Forecast Spend	2019-20 Forecast Spend	Total as at 31 March 2020
	£m	£m	£m	£m	£m	£m	£m	£m
County Fund (3.1)	-36.000	0.000	0.000	-36.000	0.000	0.000	0.000	-36.000
Strategic Investment Reserve (3.2)	-10.971	2.351	5.194	-3.426	1.543	0.883	0.060	-0.940
Downsizing Reserve (3.3.1)	-64.841	14.171	28.062	-22.608	13.548	9.060	0.000	0.000
Risk Management Reserve (3.3.2)	-15.784	3.155	4.872	-7.757	7.757	0.000	0.000	0.000
Transitional Reserve (3.4.1)	-141.837	59.863	-54.712	-136.685	70.954	0.530	0.000	-65.202
To facilitate the transition of services (3.4.2)	0.000	0.000	-3.000	-3.000	0.000	0.000	0.000	-3.000
Service Reserves (3.5)	-45.214	8.893	10.800	-25.521	10.325	-0.340	-0.683	-16.219
TOTAL	-314.647	88.434	-8.784	-234.997	104.127	10.133	-0.623	-121.360
Forecast underspend 2016/17	0.000	0.000	-15.298	-15.298	0.000	0.000	0.000	-15.298
MTFS Funding Gap						88.040	118.077	206.117
Available reserves to support financial gap	0.000	0.000	0.000	0.000	0.000	86.421	0.000	86.421
TOTAL	-314.648	88.434	-24.082	-250.295	104.127	96.554	-0.623	-50.238

The revised Table 8 includes a reduced amount available of £86.421m to support the revenue budget going forward which is insufficient to meet the 2018/19 forecast funding gap.

#### 3. Budget Consultation

As part of the budget process the contents of the report to Full Council are subject to an ongoing consultation with a variety of stakeholders and partners. In addition a meeting has taken place with the Trade Unions to discuss the reports.

For the consultation, a letter from the Leader of the County Council outlining the budget position, a link to the relevant reports and a link to an electronic questionnaire were sent on 23 January 2017. Alternatively, respondents could email their reply. The closing date for the consultation was 3 February 2017.

We have had responses from a number of parish and town councils regarding the difficulties they face in responding to the consultation within the timescale requested, 3rd February. They have all been written to acknowledging that this timescale is demanding, but that it would be wrong to interpret this as implying

that the County Council does not value their responses, rather that it reflects that Cabinet's budget proposals are essentially to be achieved by efficiency savings and it is not envisaged that they will impact service delivery to the public or partners.

It was not possible to set a response time which would easily fit in with the timetable of meetings for all parish and town councils or indeed partners and stakeholders more widely. In that context any responses not received by the County Council by the date of the Budget meeting will be provided to Cabinet to consider any changes to the budget that may need to be made and then take any necessary steps to do so.

This does not apply to the Council's decision on the level of council tax which must be set on 9th February.

Of the 14 responses received, 3 cover issues other than timeframes and are contained in Appendices A to C of this report. A response and further information relating to the particular areas of feedback are contained below:

## Zero Based Budget Review Savings

The Zero Based Budget Review has identified savings of £6.320m as a result of efficiencies that have been identified within a range of services including Design and Construction, Legal and Democratic Services, Health and Safety and Traded Services. It is not however anticipated that any of these savings will have any impact on service delivery as they are services efficiencies that have been identified.

## Adult Social Care Budget Provision

The medium term financial strategy includes, for Adults Services, a forecast gross increase in costs of £131.072m over the period 2017/18 - 2020/21 to reflect pressures that are anticipated around price and demand, including the national living wage.

The County Council are currently implementing a programme of work across Adult Social Care designed to deliver both financial savings and improved outcomes. Even taking into account the agreed savings for Adult Social Care and the additional funding in the form of the 2% Social Care Precept and Adult Care Support Grant there is still a significant forecast budget shortfall for Adult Social Care of c£95m by 2020/21.

#### 3.99% Council Tax Increase

In the provisional settlement issued on 15th December 2016 one of the significant changes confirmed by the Secretary of State was in relation to the referendum limit for the Adult Social Care Precept. This reflected the significant national pressures around increasing demand for Adult Social Care and allowed Councils to raise an additional precept with a cap of 3% rather than 2% each year, but could still only increase Council Tax by a maximum of 6% over the financial years 2017/18 – 2019/20. The County Council is proposing to increase Council Tax by a total of 3.99% in 2017/18 rather than the maximum permissible without a referendum of 4.99%.

County Councillor David Borrow, Deputy Leader, 9 February 2017

#### Appendix 'A'

Many thanks for your letter of 23rd January re consultation on proposed budget options seeking partner organisations views.

On behalf of Blackpool Teaching Hospitals NHS Foundation Trust I would like to make the following comments:

This is a complicated document with multiple appendices and the time for consultation has been short.

We are aware of the financial pressures that the Count Council is, and has been, working under and recognise the forecast gap of £153m by 2020/21 as well as agreed savings of £140m between 2016/17 and 2017/18 along with further proposed savings of £12.32m for 2017/18. There is a recognition that with the 2% precept for social services that current levels may be maintained but that this will not make adequate provision for growth in demand. The MTFS recognises £91m for demand pressures predominantly in Social Services (58% Adult, 24% Children). In Appendix D of the document there is a series of variations of budget from the Design and Construction(Buildings) function to Adult Services which will place further strain on this departments budget and hence its ability to provide service to dependent citizens. In addition there is a proposed reduction in the Training budget for Health and Safety and Resilience Services on top of a £225k reduction in staff budget which may have implications for school health and Public Health functions.

The past year has seen an increase in delayed transfers of care from health providers into social care which has contributed to the pressures experienced by the NHS over that time.

To quote directly from the document 'Taking everything into account, there remains a strong likelihood that the Council will, during the course of this financial strategy period (in 2018/19 at the earliest), be in the position of being unable to set a budget which will meet the cost of its statutory responsibilities'. Our concern is that nothing in the proposed budget appears to address the shortfall in social care provision and indeed the suggestion is that things may worsen over the next few years. Given that STPs encourage closer working between health and social sectors and that the budgetary recommendations in the Five Year Forward View were predicated in part upon the maintenance of social service funding we urge you to reconsider this element of your proposed budget. As always the Trust is more than happy to work collaboratively with the County Council to achieve the best outcomes for the citizens of Lancashire.

Yours sincerely Mark O'Donnell

Professor Mark O'Donnell Medical Director Blackpool Teaching Hospitals NHS FT

## Appendix 'B'

Thank you for sharing your budget position with us and for seeking our views. We appreciate being included in your consultation.

As a Vice Chancellor of a University which also faces its share of challenges in the current economic, political and international climate, we have empathy for the significant challenges you face.

You can be sure that the University remains fully committed to playing our part in the reputational growth and consequent success of Preston, within and beyond Lancashire, and we will continue to work with the Council to ensure that this continues through these difficult times.

With best wishes

Mike Thomas Vice-Chancellor University of Central Lancashire Preston PR1 2HE

## Appendix 'C'

I have just read the four documents you kindly forwarded to me. It seems to me from and apolitical standpoint that LCC must set it's budgets and operate and deliver it's services from within the confines of it's revenues and reserves. LCC will need to prioritise it's spending on delivering statutory services and then look to spending on target responsibilities. The tone of the documents appear to suggest that services that LCC would wish to provide cannot be achieved given current central government funding, council tax receipts etc. The documents also suggest that LCC cannot continue in the medium term in it's current form, if so, LCC must cut it's cloth accordingly by reducing spending in non statutory areas. I was also dismayed to note that LCC had included Council Tax rises of 3.99% a year in it's forecasts. On what basis was such an assumption made? LCC might wish to remind itself that Council Tax is paid by many citizens out of already taxed income, many of whom are not seeing or have not seen pay increases in recent years of any more than 1%.

Like any individual faced with constraints on income, unwelcome decisions and spending priorities have to be made until income streams improve.

Kind regards

Mike

Grindleton Parish Council

## Annex 2

## **BUDGET COUNCIL: 9TH FEBRUARY 2017**

# AMENDMENT PROPOSED BY THE CONSERVATIVE GROUP TO THE 2017/18 BUDGET

(1) Proposed Additions to the Budget	Additional Cost of Proposals
	£m
<ol> <li>Subsidised Bus Routes         Retain all existing subsidised routes and increase the         level of subsidies by 50%, to support additional services:</li> </ol>	1.000
2. Promoting sustainable employment for young people and enhancing Apprentices & Graduates programme:	1.000
<ol> <li>Remove proposed cuts to Library Service and re-open all long on 1<sup>st</sup> July 2017 which are currently closed due to cuts by County Council in 2016/17, to include all costs of re-openia &amp; running costs and replacing funding for County Book Fu</li> </ol>	Lancs ng, staff
4. Additional support for the new community libraries established in 2016/17 in response to the cuts made by Lancashire County Council:	0.050
<ol><li>Increase the level of Local Member Grants by 50%, to provide support to Charities providing services to our local communities in Lancashire:</li></ol>	0.084
<ol><li>Increase the funding in the Flood Risk budget by £50k and increase the frequency of gully cleaning:</li></ol>	0.300
7. Cost of prudential borrowing to fund increased investment in the Capital Programme of £3.319m:	0.199
8. Supporting Economic Growth, particularly Small Businesse	es: 1.000
9. Retain the Subsidy to the Knott End Ferry, to ensure its continued operation, if required, up to a maximum value of	f £85k: 0.085
10. Funding to keep Hornby Swimming Pool open for communitor allow consultation with interested parties on the most appropriate means of providing this facility, up to maximum	
11. Reinstate the cuts made to the Public Realm Budget, to im	nprove

## **Total Cost of Proposed Amendments:**

£6.575

(2) Financing the Proposed A	Additions to	the Budaet
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Revenue
Savings

£m

1. Continue the policy of financing Capital Expenditure by borrowing rather than charging to Revenue or Reserves:

•	Asset Maintenance	0.727
•	School Playing Fields	<u>1.036</u>
	Total:	1.763

Less: Revenue Charges 0.106

<u>1.657</u>

2. Reduction in the number of paid trade union officials: 0.061

3. 25% reduction in the number of Vacant Posts which don't Relate to service areas with future savings targets: 0.200

4. Reduce the County Fund by 16.67%: 6.000

Total Revenue Savings:

£7.918

Therefore, an amount of £1.343m would be available to transfer to the County Council's Transitional Reserve.

## (3) Proposed Additions to the Capital Programme

ADD:

	£m
1. Additional funding to carry out Highways Maintenance:	5.000
Additional funding for the Productivity Investment Fund, to reduce Congestion:	0.500
3. Additional Road Safety Schemes:	0.500

4. Libraries – Essential Condition Costs P1 and P2

1.571

**Total Additions to Capital Programme:** 

£7.571

## (4) Proposed Amendments to the Capital Programme

£m

1. Re-profile the upgrade of Fire Suppression systems at the waste recovery parks, to move £2.268m from 2016/17 to 2017/18 and £1.552 from 2017/18 to 2018/19:

1.552

2. Re-profile the PPR Neighbourhood Centres Suitability Investment, to move £1.5m from 2017/18 to future years:

1.500

3. Re-profile Vehicle replacements, to move £1m from 2017/18 to 2018/19:

1.000

4. Delete funding from the parish bus scheme, as there has been no take-up by any parish councils in Lancashire:

0.200

Total Reductions from 2017/18 Capital Programme:

£4.252

#### View of the Section 151 Officer

The proposals have been validated as being deliverable financially in 2017/18. However it must be stressed that the affected savings areas (and increase to the capital programme) will lead to a widening resource gap in 2018/19, and future years, if they are not ultimately delivered in full as per the existing plans.

Jo Turton
Chief Executive

County Hall Preston

Page	24
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#### **Minutes**

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 23rd February, 2017

#### Present:

County Councillor Janice Hanson (Chairman)

## **County Councillors**

T Aldridge	G Dowding	J Oakes
A Ali	G Driver	M Otter
T Ashton	K Ellard	M Parkinson
A Atkinson	J Fillis	N Penney
A Barnes	J Gibson	S Perkins
L Beavers	G Gooch	C Pritchard
D Borrow	M Green	S Prynn
M Brindle	P Hayhurst	P Rigby
P Britcliffe	C Henig	A Schofield
I Brown	N Hennessy	K Sedgewick
K Brown	S Holgate	S Serridge
T Brown	D Howarth	R Shewan
P Buckley	K Iddon	D T Smith
T Burns	M lqbal	K Snape
Mrs S Charles	M Johnstone	D Stansfield
A Cheetham	A Jones	J Sumner
A Clempson	A Kay	V Taylor
D Clifford	D Lord	M Tomlinson
Ms L Collinge	Ms S Malik	D Watts
C Crompton	T Martin	D Westley
A Cullens	J Mein	D Whipp
M Dad	Y Motala	P White
B Dawson	B Murray	G Wilkins
F De Molfetta	D O'Toole	B Winlow
C Dereli	Mrs L Oades	B Yates

## 1. Apologies and Announcements

Apologies for absence were presented on behalf of County Councillors M Barron; F Craig-Wilson; J Lawrenson; M Perks; J Shedwick and C Wakeford.

#### **Announcements**

#### **Butler Trust Commendation Award**

Sarah Fleming, Library Manager at HMP Kirkham Prison Library, had been awarded a Butler Trust Commendation Award which was for people working in prisons, probation and the community and youth justice system throughout the UK.

Sarah Fleming attended Full Council and was congratulated by Members. Julie Bell, Head of Service, Libraries, Museums, Culture and Registrars and David Bland, Head of Reducing Reoffending, HMP Kirkham Prison, also attended.

### **Baby Friendly Accreditation**

In 2016 across Lancashire, the Children and Families Health Service and County Council Children Centres, together with the North Lancashire Health Visitor teams, were jointly awarded Baby Friendly Accreditation. The Baby Friendly Initiative is an international programme that is designed to support breastfeeding and parent infant relationships by working with public services to improve standards of care. This accreditation acknowledges the high standards of perinatal care and support provided by universal services.

Katie Wharton, Lancashire Care Foundation Trust; Marie Longworth, Breastfeeding Peer Support; and Nicola Rigby, Wellbeing, Prevention and Early Help Service, representing those who had contributed the success of the award, attended Full Council and were congratulated by Members.

## 2. Disclosure of Pecuniary and Non-Pecuniary Interests

The Full Council was notified that Members had been invited to make declarations of Pecuniary and Non-pecuniary interests in matters on the agenda in accordance with the County Council's Code of Conduct for Members. The following interests were declared:

Name of Councillor	Agenda item number	Nature of interest (non-pecuniary
		unless stated)
Cllr M Brindle	4.	Member of Burnley Borough
		Council
Cllr D Howarth	4.	Member of South Ribble Borough
		Council
Cllr D Lord	4.	Member of Pendle Borough
		Council
Cllr D Whipp	4.	Member of Pendle Borough
		Council

# 3. Confirmation of the minutes from the meetings held on 15 December 2016 and 9 February 2017

**Resolved:** - That the Minutes of the meetings of the County Council held on 15 December 2016 and 9 February 2017 be confirmed and signed by the Chairman.

## 4. Review of the Council's Business and Operating Model

Full Council was asked to receive the PricewaterhouseCoopers (PwC) report, "Lancashire Public Service Delivery Model, Interim Draft Report".

Following a period of debate, County Councillor Geoff Driver moved the following amendment which was seconded by County Councillor Albert Atkinson:

To refer the report back to PwC asking them for their final report so that it can be given meaningful consideration and proper consultations can take place with other interested parties.

The amendment was accepted by the Deputy Leader and, on being put to the vote it was CARRIED and it was:

**Resolved:** - To refer the report back to PwC asking them for their final report so that it can be given meaningful consideration and proper consultations can take place with other interested parties.

#### 5. Members' Allowance Scheme 2017/18

Full Council was asked to approve the proposed Members' Allowance Scheme for 2017/18, and the proposed re-appointment of three members of the Independent Remuneration Panel.

#### Resolved: - That:

- 1. The 2017/18 Members' Allowance Scheme, as presented at Appendix 'A', to be effective as from 1 April 2017, be approved.
- 2. It be noted that a further report on the 2017/18 Members' Allowance Scheme will be presented to the Full Council following a review of the Scheme by the Independent Remuneration Panel at its meeting on 5 June 2017.
- 3. The re-appointment of Keith Leaver, Irene Divine and Terry Whitehead to serve on the Independent Remuneration Panel for a four year term with effect from 28 March 2017 be approved.

## 6. The Localism Act 2011 – Pay Policy Statement 2017/18

Full Council was asked to approve the County Council's proposed 2017/18 Pay Policy Statement as required by the Localism Act 2011.

#### Resolved: - That:

- i. The recommendations of the Employment Committee be noted and the 2017/18 Pay Policy Statement as set out at Appendix 'A' be approved.
- ii. The annual adjustment to the Living Wage for centrally employed staff for 2017/18, as set out in the report, be approved.

### 7. Financial Threshold for Key Decisions

Full Council was asked to consider the proposal that the financial threshold for Key Decisions, for the purposes of Standing Order 25(1), should be increased to £1.5m for 2017/18.

**Resolved:** - That the Full Council confirms that the financial threshold for Key Decisions, for the purposes of Standing Order 25(1), should be increased to £1.5m for 2017/18.

# 8. Report of the Audit and Governance Committee - County Council's Financial Regulations

Full Council was asked to consider the recommendation of the Audit and Governance Committee to approve proposed revised Financial Regulations.

**Resolved:** - That the proposed revised Financial Regulations, as presented, be approved.

## 9. Report of the Cabinet (Part B)

The Leader of the Council moved Part B of the report of the Cabinet from its meeting on 19 January 2017.

**Resolved:** - That the report of the Cabinet from its meeting on 19 January be noted.

## 10. Report of Urgent Key Decisions

**Resolved:** - That the report of urgent key decisions taken by the Leader of the Council and the Deputy Leader of the Council since the last meeting of Full Council, as now presented, be noted.

## 11(a) The Overview and Scrutiny Committees

County Councillor Bill Winlow presented the reports of the Overview and Scrutiny Committees from their meetings as follows:

- Children's Services Scrutiny Committee 18 January 2017
- Health Scrutiny Committee 10 January 2017
- Scrutiny Committee 16 December 2016

**Resolved:** - That the reports of the Overview and Scrutiny Committees, now presented, be noted.

### 11(b) The Audit and Governance Committee

County Councillor Terry Brown presented the report of the Audit and Governance Committee from its meeting on 30 January 2017.

**Resolved:** - That the report of the Audit and Governance Committee, now presented, be noted.

## 12. Report of the Combined Fire Authority

County Councillor Frank de Molfetta presented the report of the Lancashire Combined Fire Authority from its meeting held on 19 December 2016.

**Resolved:** - That the report of the Lancashire Combined Fire Authority, now presented, be noted.

# 13. Notices of Motion submitted under Procedural Standing Order 14.2.1(a) (Part C)

## 1. It was moved by County Councillor Rigby and seconded by County Councillor Yates:

That Full Council notes the loss to the people of Freckleton of their books which commemorated the tragic loss the village suffered during the Second World War.

These books were donated by ex-servicemen of the United States of America and are irreplaceable. Members of the public have expressed their dismay at the loss of so many books.

Despite repeated requests the Council and the administration can offer no legitimate reason for not being able to find these books which contained heartfelt tributes.

An apology from the County Council, to the residents of Freckleton, would then at least acknowledge the Council's regret at the loss of these precious mementos.

This may help future generations accept that the Council did not disregard the importance of these legacies.

Therefore, the Lancashire County Council resolves to write to Freckleton Parish Council to offer an unreserved apology, to the people of the village, for the loss of their books which commemorated the tragic loss the village suffered during the Second World War.

The following amendment was proposed by County Councillor Mein and seconded by County Councillor Holgate:

That Full Council notes the loss to the people of Freckleton of their books which commemorated the tragic loss the village suffered during the Second World War.

These books were donated by ex-servicemen of the United States of America and are irreplaceable. Members of the public have expressed their dismay at the loss of so many books.

An apology from the County Council has been sent to Freckleton Parish Council and to the residents of Freckleton, for the loss of these precious mementos.

Therefore, the Lancashire County Council resolves to note that an unreserved apology has been given to the Parish Council and to the people of the village, for the loss of their books which commemorated the tragic loss the village suffered during the Second World War.

The amendment was accepted. On being put to the vote the motion was CARRIED and it was:

#### Resolved: - That:

Full Council notes the loss to the people of Freckleton of their books which commemorated the tragic loss the village suffered during the Second World War.

These books were donated by ex-servicemen of the United States of America and are irreplaceable. Members of the public have expressed their dismay at the loss of so many books.

An apology from the County Council has been sent to Freckleton Parish Council and to the residents of Freckleton, for the loss of these precious mementos.

Therefore, the Lancashire County Council resolves to note that an unreserved apology has been given to the Parish Council and to the people of the village, for the loss of their books which commemorated the tragic loss the village suffered during the Second World War.

# 2. It was moved by County Councillor Beavers and seconded by County Councillor Hennessy:

Council notes that applications for Nursing and Midwifery courses in England have fallen by 23% since this Government abolished NHS Bursaries for Student Nurses and Midwifes and replaced them with Student Loans.

Council notes that in December 2015, it resolved to write to the then Chancellor of the Exchequer, George Osborne, to warn that the decision would cause undue hardship and will deter people from training to become nurses.

Council now resolves to ask the Chief Executive to write to the Prime Minister and the Secretary of State of Health to raise our concerns about the negative effect this will have on the future of Nurses and Midwives in the NHS in Lancashire and across the country, and to ask that the NHS Bursary for Nursing and Midwifery courses be reinstated with immediate effect.

A recorded vote was taken and the names of members who voted for the Motion, are set out below:

For (76)

T Aldridge	A Clempson	J Hanson	B Murray	K Snape
A Ali	D Clifford	P Hayhurst	D O'Toole	D Stansfield
T Ashton	L Collinge	C Henig	E Oades	J Sumner
A Atkinson	C Crompton	N Hennessy	J Oakes	V Taylor
A Barnes	A Cullens	S Holgate	M Otter	M Tomlinson
L Beavers	M Dad	D Howarth	M Parkinson	D Watts
D Borrow	B Dawson	K Iddon	N Penney	D Westley
M Brindle	F de Molfetta	M Iqbal	S Perkins	D Whipp
P Britcliffe	C Dereli	M Johnstone	C Pritchard	P White
I Brown	G Dowding	T Jones	S Prynn	G Wilkins
K Brown	G Driver	A Kay	P Rigby	B Winlow
T Brown	K Ellard	D Lord	A Schofield	B Yates
P Buckley	J Fillis	S Malik	K Sedgewick	
T Burns	J Gibson	T Martin	S Serridge	
S Charles	G Gooch	J Mein	R Shewan	
A Cheetham	M Green	Y Motala	D Smith	

The motion was therefore unanimously CARRIED and it was:

#### Resolved: - That:

Council notes that applications for Nursing and Midwifery courses in England have fallen by 23% since this Government abolished NHS Bursaries for Student Nurses and Midwifes and replaced them with Student Loans.

Council notes that in December 2015, it resolved to write to the then Chancellor of the Exchequer, George Osborne, to warn that the decision would cause undue hardship and will deter people from training to become nurses.

Council now resolves to ask the Chief Executive to write to the Prime Minister and the Secretary of State of Health to raise our concerns about the negative effect this will have on the future of Nurses and Midwives in the NHS in

Lancashire and across the country, and to ask that the NHS Bursary for Nursing and Midwifery courses be reinstated with immediate effect.

## 3. A motion on horizontal directional drilling was not moved

## 4. It was moved by County Councillor Hennessy and seconded by County Councillor Charles:

This Council congratulates our Children's Centres on their recent accreditation under Unicef's Baby Friendly Initiative and recognises the projects supporting young mothers to breastfeed as an excellent example of partnership working.

Council acknowledges the positive benefits of ensuring that mothers are supported to breastfeed their babies wherever they become hungry, and that they are not asked to leave or be removed from a venue for doing so. (In fact such maternity discrimination is against the law under the Equality Act 2010).

Therefore, this Council instructs the Chief Executive to ensure that all public access spaces and venues owned or operated by Lancashire County Council adopt a breastfeeding welcome policy which protects an infant's right to breastfeed anywhere.

Council encourages other public facing bodies, both public and private, to consider following this example. Council further commits to encouraging employers across Lancashire to consider their responsibility in supporting women back into the work place and to continue to provide breastmilk for their infants.

On being put to the vote, the motion was CARRIED and it was:

#### Resolved: - That:

This Council congratulates our Children's Centres on their recent accreditation under Unicef's Baby Friendly Initiative and recognises the projects supporting young mothers to breastfeed as an excellent example of partnership working.

Council acknowledges the positive benefits of ensuring that mothers are supported to breastfeed their babies wherever they become hungry, and that they are not asked to leave or be removed from a venue for doing so. (In fact such maternity discrimination is against the law under the Equality Act 2010).

Therefore, this Council instructs the Chief Executive to ensure that all public access spaces and venues owned or operated by Lancashire County Council adopt a breastfeeding welcome policy which protects an infant's right to breastfeed anywhere.

Council encourages other public facing bodies, both public and private, to consider following this example. Council further commits to encouraging employers across Lancashire to consider their responsibility in supporting women back into the work place and to continue to provide breastmilk for their infants.

## 5. It was moved by County Councillor Ali and seconded by County Councillor Driver that:

Council notes that under this Conservative Government the NHS is facing its biggest shake up in a generation with hospitals marked for closure and care from cradle to grave put through a wholesale overhaul to plug a £22bn black hole in health service funding.

This mass top down reorganisation will result in the closure of more than 2,000 beds in acute and community hospitals and the loss of thousands of jobs nationally.

Council notes with serious concern, the lack of detailed STP plans currently in the public domain for Lancashire and South Cumbria. The serious underfunding of NHS Social Care across Lancashire and South Cumbria of over £600million will have a devastating impact on health services across Lancashire and South Cumbria.

Despite lobbying Lancashire MPs and writing to the Prime Minister Theresa May, asking for a fair funding deal for Lancashire, and to meet with her to discuss this, we note with regret no meetings have been arranged nor has any additional funding been forthcoming.

Council resolves, that the Chief Executive:

- 1. writes to the STP Leads in Lancashire, asking for all the plans to be published as a matter of urgency.
- 2. writes to Heath Secretary Jeremy Hunt for an urgent meeting to discuss the crisis in Lancashire and provide a fair funding deal.

On being put to the vote, the motion was CARRIED and it was:

### Resolved: - That:

Council notes that under this Conservative Government the NHS is facing its biggest shake up in a generation with hospitals marked for closure and care from cradle to grave put through a wholesale overhaul to plug a £22bn black hole in health service funding.

This mass top down reorganisation will result in the closure of more than 2,000 beds in acute and community hospitals and the loss of thousands of jobs nationally.

Council notes with serious concern, the lack of detailed STP plans currently in the public domain for Lancashire and South Cumbria. The serious underfunding of NHS Social Care across Lancashire and South Cumbria of over £600million will have a devastating impact on health services across Lancashire and South Cumbria.

Despite lobbying Lancashire MPs and writing to the Prime Minister Theresa May, asking for a fair funding deal for Lancashire, and to meet with her to discuss this,

we note with regret no meetings have been arranged nor has any additional funding been forthcoming.

Council resolves, that the Chief Executive:

- 1. writes to the STP Leads in Lancashire, asking for all the plans to be published as a matter of urgency.
- 2. writes to Heath Secretary Jeremy Hunt for an urgent meeting to discuss the crisis in Lancashire and provide a fair funding deal.

## 6. It was proposed by County Councillor Pritchard and seconded by County Councillor Ali that:

Full Council resolves to write to the Department for Transport and Transport for the North calling for stronger East/West connectivity – improving key road and rail corridors, linking Lancashire with key economic centres in Yorkshire and the North East, as a complement to the Manchester to Leeds axis.

Council recognises East Lancashire communities are among the most deprived in the UK and the economic and social impacts of improved transport links would support those communities, and industry and businesses across the whole of the North.

Council expresses its support for the work of Transport for Lancashire in making the strategic case to local MPs, Transport for the North and Government to ensure a suitable road and rail investment programme capable of unlocking new growth opportunities in East Lancashire and the wider LEP area.

The following amendment was proposed by County Councillor Whipp and seconded by County Councillor Lord:

Full Council resolves to write to the Department for Transport and Transport for the North calling for stronger East/West connectivity – improving key road and rail corridors, linking Lancashire with key economic centres in Yorkshire and the North East, as a complement to the Manchester to Leeds axis.

Council recognises East Lancashire communities are among the most deprived in the UK and the economic and social impacts of improved transport links would support those communities, and industry and businesses across the whole of the North.

Council supports suitable road and rail investment to achieve stronger East/West connectivity, including the reopening of a twin track rail route between Colne and Skipton and local bypasses for Colne and communities along the A56.

On being put to the vote, the amendment was lost. The original motion was therefore put to the vote, and was CARRIED, and it was:

Resolved: - That:

Full Council resolves to write to the Department for Transport and Transport for the North calling for stronger East/West connectivity – improving key road and rail corridors, linking Lancashire with key economic centres in Yorkshire and the North East, as a complement to the Manchester to Leeds axis.

Council recognises East Lancashire communities are among the most deprived in the UK and the economic and social impacts of improved transport links would support those communities, and industry and businesses across the whole of the North.

Council expresses its support for the work of Transport for Lancashire in making the strategic case to local MPs, Transport for the North and Government to ensure a suitable road and rail investment programme capable of unlocking new growth opportunities in East Lancashire and the wider LEP area.

## 7. It was proposed by County Councillor Driver and seconded by County Councillor Cheetham that:

Council is concerned at the ongoing cost of Operation Sheridan, which is now approximately £2m, as well as the continuing damage to the Council's reputation.

Council therefore requests the Chief Executive to write to the Chief Constable and the Police and Crime Commissioner asking that this investigation be brought to a conclusion with some alacrity.

A recorded vote was taken and the names of members who voted for or against the Motion, are set out below:

#### For (23)

T Ashton	P Buckley	G Driver	A Schofield	P White
A Atkinson	S Charles	M Green	K Sedgewick	G Wilkins
P Britcliffe	A Cheetham	K Iddon	D Smith	B Yates
I Brown	A Clempson	D O'Toole	D Stansfield	
K Brown	A Cullens	M Otter	D Westley	

#### Against (47)

T Aldridge	C Crompton	P Hayhurst	J Mein	R Shewan
A Ali	M Dad	C Henig	Y Motala	K Snape
A Barnes	B Dawson	N Hennessy	B Murray	J Sumner
L Beavers	F de Molfetta	S Holgate	E Oades	M Tomlinson
D Borrow	C Dereli	D Howarth	J Oakes	D Watts
M Brindle	G Dowding	M Iqbal	M Parkinson	D Whipp
T Brown	K Ellard	M Johnstone	N Penney	B Winlow
T Burns	J Fillis	D Lord	C Pritchard	
D Clifford	J Gibson	S Malik	S Prynn	
L Collinge	J Hanson	T Martin	S Serridge	

The motion was therefore LOST.

# 8. It was moved by County Councillor David Whipp and seconded by County Councillor Tomlinson that:

County Council notes that the impact of the Government freeze on school budgets will see a real term reduction of 8% in Lancashire schools and that proposed changes in the National Funding Formula (NFF) will see two thirds of schools in the county losing funding on top of the across the board reductions, and that potential 'gainers' from NFF changes will still lose overall.

Council is extremely concerned at the impact that this will have on the education of children in the county and the damage that will be caused to schools.

#### Council therefore resolves:

- (i) To write to the Secretary of State for Education expressing our concern and requesting that the Government reviews its policies to cash limit school budgets, cut Education Support Grant and impose inequitable changes to the National Funding Formula;
- (ii) That all Lancashire MPs be asked to support this resolution.

The following amendment was proposed by County Councillor Peter Buckley and seconded by County Councillor White:

County Council notes that the impact of the Government freeze on school budgets will see a real term reduction of 8% in Lancashire schools and that proposed changes in the National Funding Formula (NFF) will see two thirds of schools in the county losing funding on top of the across the board reductions, and that potential 'gainers' from NFF changes will still lose overall.

Council is extremely concerned at the impact that this will have on the education of children in the county and the damage that will be caused to schools.

#### Council therefore resolves:

- (i) To write to the Secretary of State for Education expressing our concern and requesting that the Government reviews the proposed changes to the National Funding Formula, particularly regarding the loss of funding to our smaller schools arising from a reduced lump sum payment;
- (ii) That all Lancashire MPs be asked to support this resolution.

County Councillor Whipp indicated that he would accept a composite motion, to consist of the original motion, with the addition of the words "and notes in particular the impact on small schools" under resolution (i).

County Councillor Buckley accepted this and the following became the substantive motion:

County Council notes that the impact of the Government freeze on school budgets will see a real term reduction of 8% in Lancashire schools and that proposed changes in the National Funding Formula (NFF) will see two thirds of schools in the county losing funding on top of the across the board reductions, and that potential 'gainers' from NFF changes will still lose overall.

Council is extremely concerned at the impact that this will have on the education of children in the county and the damage that will be caused to schools.

#### Council therefore resolves:

- (i) To write to the Secretary of State for Education expressing our concern and requesting that the Government reviews its policies to cash limit school budgets, cut Education Support Grant and impose inequitable changes to the National Funding Formula and notes in particular the impact on small schools;
- (ii) That all Lancashire MPs be asked to support this resolution.

The motion was CARRIED and it was:

#### Resolved: - That:

County Council notes that the impact of the Government freeze on school budgets will see a real term reduction of 8% in Lancashire schools and that proposed changes in the National Funding Formula (NFF) will see two thirds of schools in the county losing funding on top of the across the board reductions, and that potential 'gainers' from NFF changes will still lose overall.

Council is extremely concerned at the impact that this will have on the education of children in the county and the damage that will be caused to schools.

#### Council therefore resolves:

- (i) To write to the Secretary of State for Education expressing our concern and requesting that the Government reviews its policies to cash limit school budgets, cut Education Support Grant and impose inequitable changes to the National Funding Formula and notes in particular the impact on small schools;
- (ii) That all Lancashire MPs be asked to support this resolution.

Jo Turton
Chief Executive

County Hall Preston

Page 3	88
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## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: None

#### **Amendments to the Constitution**

(Appendix 'A' refers)

Contact for further information:

Chris Mather, Tel: (01772) 533559, Democratic Services Manager,

chris.mather@lancashire.gov.uk

## **Executive Summary**

This report proposes changes to the Council's constitution and in particular the decision making arrangements following the local elections held on 4 May 2017.

#### Recommendation

The Full Council is asked:

- (i) To approve the proposed amendments to the Council's constitution and decision making structure, as set out at Appendix 'A';
- (ii) Subject to the approval of (i) above, to authorise the Director of Governance, Finance and Public Services to amend the terms of reference of the Council's Overview and Scrutiny (O&S) Committees to reflect the new O&S structure, as set out at Appendix 'A';
- (iii) Subject to the approval of (i) above, to authorise the Director of Governance, Finance and Public Services to approve any other consequential changes to the Council's constitution arising from this report.

#### **Background and Advice**

It is common practice to review the Council's constitution and decision making arrangements with the leader of the majority and controlling group after the County Council elections.

Following the elections held on 4 May 2017, discussions have taken place with County Councillor Driver, Leader of the Conservative Group, and attached at



Appendix 'A' are a number of proposed changes to the Council's constitution and decision making structure. In summary, the proposed amendments are:

### Executive decision making

The Leader of the Council will be appointed at this meeting of the Full Council. The Leader will subsequently appoint individual members to the Cabinet and agree their individual areas of responsibility.

It is proposed that all executive decisions (key and non-key) will be made collectively by Cabinet. There will be no individual Cabinet Member decision making sessions and Cabinet Members will not take individual decisions. The only exception is where a decision is 'urgent' and cannot await a meeting of the Cabinet. Such 'urgent' decisions would be taken by the Leader/or Deputy Leader and the relevant Cabinet Member.

## Overview and Scrutiny

It is proposed to disestablish the Executive Scrutiny Committee. This Committee was established following the 2013 County Council elections when there was no Group with overall control of the Council. Any scrutiny of executive decisions will be undertaken by the remaining overview and scrutiny committees which remain unchanged.

It is also proposed to establish an External Services Overview and Scrutiny Committee to consider external services, issues and matters previously considered by the Scrutiny Committee.

These changes will require consequential amendments to be made to the overview and scrutiny (O&S) committees' terms of reference. The Full Council is requested to authorise the Director of Governance, Finance and Public Services to amend the terms of reference of the Council's overview and scrutiny committees to reflect the new structure.

Lancashire Health and Wellbeing Board terms of reference

Following the 2013 County Council elections, the Liberal Democrat Group was allocated a place on the Lancashire Health and Wellbeing Board. As a result of the 2017 elections, it is proposed that this allocation be withdrawn and the County Council's representation on the Board will be the Leader of the Council and the three cabinet members shown in Appendix 'A'.

## Attendance at Cabinet meetings

Prior to the 2013 elections only cabinet members and the leader/deputy leader of the main opposition group were automatically entitled to attend and participate fully in discussion on all agenda items. Following the 2013 elections the leader of the second main opposition group was also permitted to attend and participate fully at Cabinet meetings. Following the outcome of the 2017 elections, it is proposed to revert back to the pre 2013 position whereby individual members of the Cabinet and

the leader/deputy leader of the main opposition group only will have automatic right to attend and participate fully in Cabinet meetings. All other members may still attend and speak at Cabinet meetings in accordance with the Council's Standing Orders.

## Standing Orders

The changes which are mentioned above and set out at Appendix 'A' will require amendments to be made to the Council's Standing Orders. In particular, a change needs to be made to Standing Order 34 - 'Taking of Executive decisions' to reflect the proposed new executive decision making arrangements. In effect the three day Call-in period in respect of decisions taken by Cabinet collectively will commence the next working day after the Cabinet meeting, e.g. Cabinet meets on a Thursday with the Call-in period starting on the following Friday and running until 5pm on the following Tuesday. The three day Call-in period in respect of any 'urgent' decisions taken by the Leader or Deputy Leader and the relevant Cabinet Member will commence following publication of the 'urgent' decision on the council's website.

following Tuesday. The three taken by the Leader or Deputy commence following publications	day Call-in period in respe y Leader and the relevant	ct of any 'urgent' decis Cabinet Member will
Consultations		
N/A		
Implications:		
This item has the following im	plications, as indicated:	
Risk management		
No significant risks have been	n identified.	
Local Government (Access List of Background Papers	to Information) Act 1985	
Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II	, if appropriate	
N/A		

No.	Constitution Section	Existing text	Proposed amendment
1.	Part 2 Main elements	(a) The Leader	To amend existing text as shown in hold:
1.	of the political management structure  (Article 4 - Section (a) The Leader)	Where a decision in respect of a function of the Cabinet that has not been delegated in accordance with the above powers is urgent and cannot await the next meeting of the Cabinet, the decision shall be taken by the Leader, or in his/her absence, the Deputy Leader, and shall be reported to the next available meeting of the Cabinet.	All executive decisions will be considered and approved by Cabinet collectively.
2.	Part 2 Main elements of the political management structure  (Article 4 - Section (b) Functions of the Cabinet)	Functions of the Cabinet  The functions of the cabinet shall be as follows (No.1 to No.13)	Insert new function No.1 as shown in bold below and renumber existing functions 1-13 as functions 2-14.  Functions of the Cabinet  1. To consider and approve all executive decisions collectively.
3.	Part 2 Main elements of the political management structure (Article 4 - Section (c)	Cabinet Members  All Councillors in the Cabinet have specific responsibilities delegated by the Leader, and may with the approval of	To amend existing text to read as follows:  All Councillors in the Cabinet have specific areas of responsibility delegated to them by

	Cabinet Members)	the Leader delegate functions to officers.  The specific responsibilities of the Leader and individual members of the Cabinet are set out in the Scheme of Delegation to Cabinet Members (Appendix 'A'). The carrying out of all functions by individual members of the Cabinet under the Scheme of Delegation to them shall be in accordance with Standing Orders, Financial Regulations and Financial Regulations (Appendices 'C', 'D' and 'R' respectively).	and approved by Cabinet collectively. However, any urgent decisions which cannot await the next meeting of the Cabinet will be approved by the Leader or Deputy
4.	Part 2 Main elements of the political management structure (Article 5 – Overview and Scrutiny)	Overview Scrutiny Committees including Terms of Reference	It is proposed that the Executive Scrutiny Committee be disestablished.  It is also proposed to establish a new External Services Scrutiny Committee that will consider external services, issues and matters previously considered by the Scrutiny Committee  This will require consequential changes to be made to the Overview and Scrutiny Committees' Terms of Reference.

5.	Part 2 Main elements of the political management structure (Article 7 – Other Committees of the Council)	Pension Board of the Lancashire County Pension Fund (Terms of Reference)  Members of the Board will serve for a maximum of 8 years. Other than as a result of retirement at the expiry of this period the term of office will come to an end:  a. For employer representatives who are councillors if they cease to hold office as a councillor;	Pension Board of the Lancashire County Pension Fund  Members of the Board will serve for a maximum of 8 years. Other than as a result of retirement at the expiry of this period the term of office will come to an end:  a. For employer representatives who are councillors if they cease to hold office as a councillor or they are removed and replaced by a resolution of the Full Council;
6.	Part 2 Main elements of the political management structure (Article 7 – Other Committees of the Council)	Lancashire Health and Wellbeing Board (Terms of Reference)  The membership of the Lancashire Health and Wellbeing Board is comprised of the following:  The Leader of the County Council, LCC (Chairperson)  The Cabinet Member for Health & Wellbeing, LCC  The Cabinet Member for Children,	To replace existing text with the following:  Lancashire Health and Wellbeing Board (Terms of Reference)  The membership of the Lancashire Health and Wellbeing Board is comprised of the following:  The Leader of the County Council, LCC (Chairperson)  The Cabinet Member for Health & Wellbeing, LCC

		<ul> <li>Young People and Schools, LCC</li> <li>The Cabinet Member for Adult and Community Services, LCC</li> <li>A County Councillor to be nominated by the Liberal Democrat Group, LCC</li> </ul>	<ul> <li>The Cabinet Member for Children, Young People and Schools, LCC</li> <li>The Cabinet Member for Adult Services, LCC</li> </ul>
7.	Appendix 'B' Standing Orders	Standing Order No 19(4)  The Leader and Deputy Leader of the	To replace existing text with the following:  Standing Order No 19(4)
		main opposition group and the Leader of the second opposition group may, as of right, attend meetings of the Cabinet and participate fully in discussion on all agenda items, but cannot vote.	
8.	Appendix 'B' Standing Orders	Standing Order No 34	To amend existing text as shown in bold:
8.	,	Standing Order No 34  Taking Effect of Executive Decisions	To amend existing text as shown in bold:  Taking Effect of Executive Decisions

of the record.

34(2) Decisions may be implemented on the expiry of three working days after the publication of the decision, unless a meeting of the relevant Overview and Scrutiny Committee is called ......

Standing Order 34 (3)

The Cabinet, a member of the Cabinet, a Committee of the Cabinet or an officer, may designate a decision as urgent if it is required to be acted upon urgently because any delay in its implementation could adversely affect the efficient execution of the County Council's responsibilities. In such cases a decision can be implemented immediately without waiting for three working days under Standing Order 34(2). The designation and the reasons for it shall be recorded as part of the decision. Where a decision is designated as urgent under this Standing Order an Overview and Scrutiny Committee shall not be entitled to exercise its functions under Section 21(3)(a)or(b) of the Local Government Act, 2000, (call-in) in relation to that decision

to the appropriateness of the record.

Existing Standing Order 34(2) to be renumbered as Standing Order 34(3) and amended (as shown in bold) to read:

34(3) Decisions may be implemented on the expiry of three working days after a decision has been taken by Cabinet collectively or following the publication of an urgent decision taken by the Leader or Deputy Leader and the relevant Cabinet Member, unless a meeting of the relevant Overview and Scrutiny Committee is called ......

A new Standing Order 34(2) to be included as shown in bold below:

34(2) Subject to Standing Orders 34(3) and 35, decisions taken by Cabinet collectively (including decisions taken under Standing Orders 26, 27 and 29), shall be recorded in the minutes of the meeting and shall take immediate effect.

Existing Standing Order 34(3) to be renumbered Standing Order 35 and minor amendment shown in bold below:

The Cabinet, a member of the Cabinet, a Committee of the Cabinet or an officer, may

		Standing Order 35  35 Recording and Publication of Executive Decisions	designate a decision as urgent if it is required to be acted upon urgently because any delay in its implementation could adversely affect the efficient execution of the County Council's responsibilities. In such cases a decision can be implemented immediately without waiting for three working days under Standing Order 34(3). The designation and the reasons for it shall be recorded as part of the decision. Where a decision is designated as urgent under this Standing Order an Overview and Scrutiny Committee shall not be entitled to exercise its functions under Section 21(3)(a)or(b) of the Local Government Act, 2000, (call-in) in relation to that decision.  Existing Standing Order 35 to be renumbered as Standing Order 36 with consequential renumbering of Standing Orders referred to in this Standing Order  36 Recording and Publication of Executive Decisions
9.	Appendix C - Appendix 3 (Overview and Scrutiny Rules)	23(6) Convening of Special Meetings  (1) Any five members of the County Council may, within three clear working days of a decision being published, submit a written request to the Chief	As a result of the proposed disestablishment of the Executive Scrutiny Committee - replace existing text with:  23(6) Convening of Special Meetings
		Executive for a meeting of the relevant	(1) Any five county councillors representing

Overview and Scrutiny Committee to be called for the purpose of paragraph 6.2 below.  Where a decision was subject to consideration by the Executive Scrutiny Committee, and where  i. no amendments had been proposed by the Executive Scrutiny Committee; and  ii. the decision made was as set out to the Executive Scrutiny Committee;	, <b>J</b>
then the request must come from 5 county councillors representing more than one single political group.	

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

# **Membership of Committees and Related Appointments for 2017/18** (Annex 1 refers)

Contact for further information:

Josh Mynott, Tel: (01772) 534580, Democratic and Member Services Manager, josh.mynott@lancashire.gov.uk

## **Executive Summary**

Membership of Committees and related appointments for 2017/18.

#### Recommendation

The Full Council is asked to consider and approve:

- (i) The Constitution and Membership of the Committees of the County Council for 2017/18, as set out at a) below;
- (ii) The appointment of Chairs and Deputy Chairs of those Committees for 2017/18, as set out at b) below.

## **Background and Advice**

## a) Constitution and Membership of Committees of the County Council for 2017/18

Full Council is required to approve the Constitution and Membership of Committees in accordance with the political balance rules set out in the Local Government and Housing Act 1989.

This means that the makeup of each Committee must reflect the proportions of seats held on the Full Council by each political group. The composition of each Committee, in line with these rules following the County Council elections on 4 May 2017 is set out at Annex 1. The list of committees has been amended to reflect the proposed changes to the Council's decision making structure as set out at item 8 on this



agenda. Nominations for membership are to be made in writing by the respective political groups to the Director of Governance, Finance and Public Services.

## b) Appointment of Chairs and Deputy Chairs of Committees for 2017/18

The Constitution requires that the County Council must, at its Annual Meeting, consider the appointment of various Chairs and Deputy Chairs of Committees for the following year.

Full Council is therefore asked to consider the appointment of members to the positions of Chair and Deputy Chair of the following Committees for 2017/18:

- Urgency
- Scrutiny
- External Services Scrutiny
- Children's Services Scrutiny
- Health Scrutiny
- Education Scrutiny
- Development Control
- Regulatory
- Audit and Governance
- Pension Fund
- Corporate Complaints
- Student Support Appeals
- Employment
- Conduct
- Lancashire Health and Wellbeing Board

#### **Consultations**

N/A

### Implications:

This item has the following implications, as indicated:

### Risk management

It is a statutory requirement that the Full Council must approve political group balance allocations on Committees and the County Council's Standing Orders require the appointment of Chairs and Deputy Chairs of Committees.

## Local Government (Access to Information) Act 1985 List of Background Papers

List of Background Papers	Date	Contact/Tel
Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II	, if appropriate	
N/A		

## **Committee Structure May 2017**

Committee	Total member- ship	Total County Cllrs	Con	Lab	Lib Dem^	Ind^	UKIP	Co-opted
Full Council (Percentage of seats)	84	84	54.76	35.71	4.76	3.57	1.19	-
Audit and Governance	9	9	5	3	1			0
Conduct	5	5	3	2				0
Corporate Complaints	9	9	5	3	1			0
Student Support Appeals	4	4	3	1				0
Pension Fund	19	12	7	4	1			7 (v)
Development Control	12	12	7	4	1			0
Regulatory	12	12	7	4	1			0
Employment	8	8	5	3				0
Urgency	12	12	7	4	1			0
Scrutiny	12	12	7	4	1			0
External Services Scrutiny	12	12	7	4	1			0
Health Scrutiny	24	12	7	4	1			12 (nv)
Education Scrutiny	21	16	11	4	1			5 (v)
Children's Services Scrutiny	17	12	7	4	1			5 (nv)
Health and Wellbeing Board*	4	4	4					-

## Other appointments

	Total member- ship	Total County Cllrs	Con	Lab	Lib Dem	Ind	UKIP	Others (including co-opted)
Combined Fire Authority**	25	19	10	7	1	1		6#
Lancashire Local Pension Board	9	1	1					8

<sup>\*</sup> Does not need to be politically balanced

(nv) - non-voting

<sup>#</sup> Three full members each from Blackpool, and Blackburn with Darwen Councils

<sup>\*\*</sup> See separate report on this agenda

<sup>^</sup> To ensure that the overall proportion of seats on committees is in line with seats on the council, the Lib Dems will be required to relinquish 5 of the seats allocated to them to the Independent Group

<sup>(</sup>v) - voting

## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

# Police and Crime Panel for Lancashire - Appointment of a County Council Representative for 2017/18

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

### **Executive Summary**

Full Council is asked to approve the appointment of the County Council's representative for 2017/18 to serve on the Police and Crime Panel for Lancashire.

#### Recommendation

Full Council is recommended to approve the appointment of one County Councillor to serve on the Police and Crime Panel for Lancashire until the Annual Meeting of Full Council in 2018.

## **Background and Advice**

The Police and Crime Panel is a formal joint committee of all the local authorities in a police force area, established under the Police Reform and Social Responsibility Act 2011.

The Panel has the following main responsibilities:

- To make recommendations on the Police and Crime Commissioner's (PCC) Police and Crime Plan and Annual Reports;
- To consider the PCC's appointment of a Chief Constable with the Panel having power of veto over the appointment;
- To consider the level of precept to be set by the PCC, again with a power of veto:
- To review certain senior appointments by the PCC;
- To scrutinise and support the activities of the PCC.



For Lancashire, the area covered by Lancashir	re Constabulary includes the County
Council, the two Unitary Councils and the 1	12 District Councils. The Panel is,
therefore, made up of representatives from tho	se 15 local authorities, together with
two independent Co-opted Members.	

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Consultations				
N/A				
Implications:				
This item has the following im	plications, as indicated:			
Risk management				
The requirement for an independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.				
Local Government (Access List of Background Papers	to Information) Act 1985			
Paper	Date	Contact/Tel		
N/A				
Reason for inclusion in Part II	, if appropriate			

## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

# Lancashire Combined Fire Authority - Appointment of County Council Representatives for 2017/18

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

### **Executive Summary**

The appointment of County Council representatives to serve on the Lancashire Combined Fire Authority for 2017/18.

#### Recommendation

Full Council is recommended to approve the appointment of 19 members to serve on the Lancashire Combined Fire Authority until the Annual Meeting of the Full Council in 2018 on the basis of 10 Conservative members, 7 Labour members, 1 Liberal Democrat member and 1 Independent member.

## **Background and Advice**

The Constitution of the County Council requires approval to the appointment of County Council members of the Combined Fire Authority at the Annual Meeting of the Full Council.

The Full Council is asked to appoint 19 members to the Combined Fire Authority until the Annual Meeting of the Full Council in 2018. Following the County Council elections on 4 May 2017, the political balance of County Council representatives on the Combined Fire Authority is 10 Conservative members, 7 Labour members, 1 Liberal Democrat member and 1 Independent member.

#### Consultations



Implications:						
This item has the following implications, as indicated:						
Risk management						
The County Council is at risk of not complying with statutory requirements if it does not consider the recommendations set out in the report.						
Local Government (Access List of Background Papers	to Information) Act 1985					
Paper	Date	Contact/Tel				
N/A						
Reason for inclusion in Part II	, if appropriate					

## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

Appointments to the Local Government Association - General Assembly, Special Interest Group on Coastal Issues and County Councils' Network for 2017/18

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

## **Executive Summary**

The Local Government Association (LGA) has invited Member Authorities to appoint their representatives to serve on its General Assembly for 2017/18 and to attend the Annual General Meeting of the General Assembly on 4 July 2017. In addition, the Full Council is asked to appoint one representative to serve on the LGA Special Interest Group on Coastal Issues for 2017/18 and up to four representatives to serve on the County Councils' Network (CCN) for 2017/18.

#### Recommendation

Full Council is recommended to:

- (i) Appoint up to four representatives to serve on the LGA General Assembly for 2017/18;
- (ii) Agree that those representatives (or nominated substitutes) be authorised to attend the Annual Meeting of the Assembly to be held in Birmingham on 4 July 2017, and to determine which representative(s) will carry the County Council's 12 Votes;
- (iii) Appoint one representative to serve on the Special Interest Group on Coastal Issues for 2017/18;
- (iv) Appoint up to four representatives to serve on the County Councils' Network for 2017/18.



Page 61

## **Background and Advice**

## i) Local Government Association General Assembly

The County Council is entitled to appoint up to four representatives to serve on the Local Government Association (LGA) General Assembly for 2017/18. The Annual General Meeting of the General Assembly will take place on 4 July 2017 in Birmingham.

The County Council is also entitled to 12 corporate votes at the General Assembly (equal to the number of District Councils in the Authority's area) and has the right to nominate the representative(s) who will carry and exercise the 12 votes.

### ii) Local Government Association's Special Interest Group on Coastal Issues

The LGA's Special Interest Group on Coastal Issues comprises elected members from coastal local authorities. Its principal aim is to establish improved governance, management and community well-being to ensure that the UK has the best managed coast in Europe, and to identify appropriate and sustainable funding strategies to support this aim. The Group meets at the LGA offices in London three times per year and elsewhere, in a coastal location in England annually, for its Annual General Meeting. The County Council in invited to appoint one representative.

### iii) County Councils' Network

The County Council is entitled to up to four places on the County Councils' Network (CCN), a Special Interest Group of the LGA established to promote the voice of counties within the LGA and the values and interests of the English Counties.

Consultations	
N/A	
Implications:	

This item has the following implications, as indicated:

### Risk management

There are no significant implications associated with the proposals set out in the report.

## Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
N/A		

Reason for inclusion in Part II, if appropriate

Page (	64
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## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

# Appointments to the North Western Inshore Fisheries and Conservation Authority

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

### **Executive Summary**

Appointments to the North Western Inshore Fisheries and Conservation Authority.

#### Recommendation

Full Council is recommended to:

- (i) Approve the appointment of two County Councillors to serve on the North Western Inshore Fisheries and Conservation Authority until the next County Council elections in May 2021;
- (ii) Authorise the Director of Governance, Finance and Public Services, in consultation with the Leader of the County Council, to approve any changes to the appointments at (i) above which may become necessary before May 2021.

#### **Background and Advice**

On 23 May 2013, Full Council appointed County Councillor Lorraine Beavers and now former County Councillor Ken Brown to represent the County Council on the North Western Inshore Fisheries and Conservation Authority until the next County Council elections in May 2017. The Authority had replaced the former North Western and North Wales Sea Fisheries Committee in October 2010.

Following the County Council elections on 4 May 2017, Full Council is now asked to appoint two County Councillors to serve on the Authority until the next County Council elections in May 2021. It is proposed that the Director of Governance, Finance and Public Services, in consultation with the Leader of the County Council,



be authorised to approve any changes to the appointments which may become necessary before May 2021.

#### **Consultations**

N/A

#### Implications:

This item has the following implications, as indicated:

#### Risk management

In the light of the substantial financial contribution that the County Council is required to make to the North Western Inshore Fisheries and Conservation Authority, it is important that the County Council is represented on the Committee and Sub-Committees of the Authority. Lancashire County Council is the second largest constituent local authority after Cumbria County Council.

#### **Financial**

The determination of funding of each inshore Fisheries and Conservation area has been agreed nationally and the County Council has a statutory duty to contribute. The County Council's levy to the Authority for 2017/18 was £417,551. The Authority's committee, of which the appointed County Councillors will be members, agrees any proposed increase to levies paid by member authorities including the County Council.

## Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
The North Western Inshore Fisheries and Conservation Order 2010	1 October 2010	
Marine and Coastal Access	12 November 2009	

Reason for inclusion in Part II, if appropriate

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected: (All Divisions);

# Local Pensions Partnership Ltd - Appointment of a County Council Shareholder Representative

Contact for further information:

Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer, dave.gorman@lancashire.gov.uk

### **Executive Summary**

Full Council is asked to approve the appointment of the County Council's shareholder representative on the Board of the Local Pensions Partnership Ltd.

#### Recommendation

Full Council is recommended to:

- (i) Approve the appointment of one County Councillor to serve as the County Council's shareholder representative on the Board of the Local Pensions Partnership Ltd until the next County Council elections in May 2021:
- (ii) Authorise the Director of Governance, Finance and Public Services, in consultation with the Leader of the County Council, to approve any changes to the appointment at (i) above which may become necessary before May 2021.

#### **Background and Advice**

In April 2016, the Lancashire County Pension Fund and the London Pensions Fund Authority formed the Local Pensions Partnership Ltd (LPPL) as a local government owned pension services company to administer a number of pensions functions including: liability and employer risk management, investment management and pension administration. As part of the governance arrangements for the LPPL, the County Council is entitled to appoint a shareholder representative to the Board of the company. Until the County Council elections on 4 May, the County



representative	was	the	former	Deputy	Leader	of	the
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risks associated	with t	he pr	oposals	set out ir	this repo	ort.	
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## Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected: None

### **Report of Urgent Key Decisions**

Contact for further information: Janet Nuttall, Tel: (01772) 533110, Business Support Officer, janet.nuttall@lancashire.gov.uk

#### **Executive Summary**

It is a requirement of Standing Order 28 that any urgent key decisions taken must be reported to Full Council for information on a quarterly basis. This report presents details of an urgent key decision taken since the last Full Council meeting.

#### Recommendation

That the urgent key decision, as now presented, be noted.

It is a requirement of Standing Order 28 that any urgent key decisions taken must be reported to Full Council for information on a quarterly basis. The following urgent key decision was taken by the then Deputy Leader of the County Council and Cabinet Member for Adult and Community Services:

1) Department for Communities and Local Government (DCLG) Grant Funding for Refuges, Specialist Accommodation Based Support and Service Reform

The following decision was taken on 27 March 2017:

The Deputy Leader of the County Council and the Cabinet Member for Adult and Community Services approved the recommendations as set out in the full report.

This decision was implemented immediately for the purposes of Standing Order 34(3) as any delay could have adversely affected the execution of the County Council's responsibilities. The reason for this is that some of the providers named in the bid, who will provide the services through SLA's with their district councils, are in a position where they need the agreements, or the work to develop the agreements, to start from 1 April 2017 at the latest.



This report was dealt with under Part II. The full report is not available for publication as it contains exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

530354

## Local Government (Access to Information) Act 1985 List of Background Papers

Paper Date Contact/Tel

Report to the Deputy 27 March 2017 Andy Milroy/(01772)

Leader of the County
Council and the Cabinet
Member for Adult and
Community Services

Reason for inclusion in Part II, if appropriate

# Agenda Item 16a

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected: None

# **The Overview and Scrutiny Committees**

(Annexes 1 - 4 refer)

Contact for further information:

Wendy Broadley, Tel: 07825 584684, Senior Democratic Services Officer, wendy.broadley@lancashire.gov.uk

# **Executive Summary**

The most recent cycle of meetings of the Overview and Scrutiny Committees took place in the period February to April 2017.

The reports of the committees are attached as Annexes 1 to 4 as follows:

Annex 1 – Children's Services Scrutiny Committee

Annex 2 – Health Scrutiny Committee

Annex 3 – Education Scrutiny Committee

Annex 4 – Scrutiny Committee

The meetings of the Health Scrutiny Committee due to be held on 11 April 2017 and the Children's Services Scrutiny Committee due to be held on 12 April 2017 were cancelled.

Copies of the agenda and reports considered by the committees, together with minutes of the relevant meetings, may be viewed on the County Council's website here.

Officers specified in each report can also be contacted for further information.

The Executive Scrutiny Committee met on 7 March and 4 April 2017 to consider all reports due to be considered by Cabinet and Key Decisions due to be considered by individual Cabinet Members.

#### Recommendation

That the report of the Overview and Scrutiny Committees, as now presented, be noted.



# Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
Agenda and Minutes		
Children's Services Scrutiny Committee	1 March 2017	Garth Harbison/(01772) 530596
Health Scrutiny Committee	28 February 2017	Garth Harbison/(01772) 530596
Education Scrutiny Committee	28 March 2017	Garth Harbison/(01772) 530596
Scrutiny Committee	10 February 2017 17 March 2017 13 April 2017	Garth Harbison/(01772) 530596
Reason for inclusion in Part II, if appropriate		

N/A

# Report on the Children's Services Scrutiny Committee meeting on 1 March 2017

# **Chair: County Councillor Gina Dowding**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

# **Children's Services Scrutiny Committee**

# **Preventing Childhood Obesity**

A presentation was provided to the Committee regarding childhood obesity which included:

- A definition
- Situation in Lancashire
- What works?
- National policy
- Local approaches
- Opportunities and risks

#### Resolved:

The Committee noted the report and to ask the Government for action on the Sugar Tax. It was agreed that the Director of Public Health would draft a letter on behalf of the Committee.

### **SEND DoLS sub-group update**

An update was received from officers on the progress being made in relation to the development of how the Children with Disabilities Team (CwD) and Integrated Assessment and Monitoring Team (IA&M) work with children and young people to undertake capacity assessments and, where appropriate, consider what is in their best interests.

#### Resolved:

The Committee noted the progress made so far in relation to the implementation of the MCA within SEND and the development of policy, procedures and processes being developed to support compliant practice and positive outcomes for young people and requested an update in six months' time.

Page 7	4
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# Report on the Health Scrutiny Committee meeting on 28 February 2017

# **Chair: County Councillor Steve Holgate**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

### **Health Scrutiny Committee**

# Lancashire Teaching Hospitals Trust – update on the revised Chorley Hospital Emergency Department and Urgent Care Centre Provision

Officers from the Lancashire Teaching Hospitals Trust provided the Committee with an update on the progress of the revised Chorley Hospital Emergency Department and Urgent Care Centre provision.

#### Resolved:

The Committee noted the update and agreed that NHS England be invited to attend a future meeting of the Health Scrutiny Committee to report on the Royal Preston Hospital Urgent Care Centre Bid.

### Healthwatch Lancashire - Annual Review

Sheralee Turner-Birchall provided the Committee with a presentation on the work Healthwatch Lancashire had carried out since April 2016.

#### Resolved:

The Committee noted the Healthwatch Lancashire Annual Review presentation.

Page 7	76
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# Report on the Education Scrutiny Committee meeting on 28 March 2017

# **Chair: Former County Councillor Cynthia Dereli**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

# **Education Scrutiny Committee**

# **Schools National Funding Formula (SNFF)**

A report was presented informing the Committee that the Department for Education (DfE) had launched stage 2 of their Schools National Funding Formula (SNFF) consultation in December 2016, with responses required by 22 March 2017. The report also set out possible implications for Lancashire.

#### Resolved:

The Committee noted the report, supported the consultation response as submitted by the Lancashire Schools Forum and summarised in the report; and agreed that the response from the Department for Education's stage 2 consultation be added to the work plan, subject to the outcome of the work planning session for the relevant Scrutiny Committee held after the elections in May 2017.

#### 30 Hours Free Childcare

The Committee was informed that from September 2017 working parents would be able to access free childcare for their three and four year olds for up to 30 hours per week. The report provided set out some of the background to the entitlement, funding rates and what the County Council was currently doing to support the Childcare sector in preparing for the implementation.

#### Resolved:

The Committee noted the report and the officers were thanked for their work in supporting the sector, noted the concerns raised for the future of the 30 Hour Free Childcare offer as a potential future topic for scrutiny; and agreed that the link to the County Council's childcare website be circulated to all members of the Committee.

# Designated Children's Centres and the Implementation of the Property Strategy

A report was presented on the implementation of the Property Strategy with particular reference to designated Children's Centres and transitional protection.

It was reported that as part of the Wellbeing, Prevention and Early Help Service transformation the Children's Centres provision was being reconfigured resulting in the vacation of provision in 23 schools and a revised offer being retained within 21 schools.

#### Resolved:

The Committee noted the report.

# **Apprenticeship Reforms**

A report was presented providing the Committee with an overview of the apprenticeship reforms including the apprenticeship levy, and the development of an Apprenticeship Growth Plan to support individuals, employers and providers.

#### Resolved:

The Committee noted the report and agreed that the Apprenticeship Levy and careers advice topics be added to the work plan, subject to the outcome of the work planning session for the relevant Scrutiny Committee held after the elections in May 2017.

# Report on the Scrutiny Committee meetings on 10 February 2017, 17 March 2017 and 13 April 2017

# **Chair: Former County Councillor Bill Winlow**

The agenda and minutes of the meeting may be viewed on the County Council's web site via the following link:

# **Scrutiny Committee**

### **10 February 2017**

# **Supervision and Support to Front-Line Social Workers**

A verbal update was presented on the supervision and support to front line social workers. This issue was originally discussed at the Audit and Governance Committee on 30 January. A report was also presented that identified progress made against the internal audit plan which highlighted an issue relating to service delivery. In relation to adult services only limited assurance could be determined and Members raised concerns around the information provided, particularly around case supervision and the lack of responses to the request for sample supervision documentation. Members were informed that the service recognised the issues outlined and the information given in the report had been highlighted to the Corporate Director for Operations and Delivery. It was confirmed that pilot projects were in place to support working practices and processes to address some of the issues highlighted.

### Resolved:

The Scrutiny Committee noted the update report, asked that a copy of the minutes be sent to Audit and Governance Committee and it was agreed that the Corporate Director for Operations and Delivery be requested to attend the Scrutiny Committee to provide an update on the issues highlighted in the audit relating to case management in Adult Services.

# Ormskirk – A Market Town Strategy

County Councillor Nikki Hennessy and officers from West Lancashire Borough Council presented a report on the market town strategy for Ormskirk. The report had been produced by the Corporate and Environmental Overview and Scrutiny Committee of West Lancashire Borough Council in November 2016.

#### Resolved:

The Scrutiny Committee fed back its comments and supported the recommendations contained within the report

# **Core Systems of the Council**

The Committee received a presentation on Core Systems. It was acknowledged that these Systems were an integral part of LCC's function which not only supported the way services carried out their day to day business, but also provided an opportunity to carry out tasks more efficiently and effectively and engage with customers and clients in a different way.

#### Resolved:

The Scrutiny Committee noted the report and requested an update report on electronic hospital discharge issues for its March meeting.

# **LCC Savings Programme**

A copy of the LCC Savings Programme presentation, which was given to the Budget Scrutiny Working Group when it met on 12 January, was provided for the Scrutiny Committee.

#### Resolved:

The Scrutiny Committee noted and commented on the report and requested an update report on the delays with museums, and, Public Health re-commissioning.

# 17 March 2017

# Skills Development within LCC – Apprenticeships, Graduates and Trainees

The Committee received a report on the new National Apprenticeship Levy which would be introduced by the Government on 1 April 2017 and the implications for this within Lancashire County Council.

The report also highlighted the work being undertaken by the Skills Learning and Development Service in respect of 'Trailblazer' involvement, Graduates and Professional Trainees within the authority and the work to embed skills, learning and development into our services.

#### Resolved:

The Scrutiny Committee noted the report.

# Disposal of Former Libraries at Fulwood and Barrowford – request to Call-in the decision.

On 9 March 2017, the Deputy Leader of the County Council approved two reports on the disposal of former libraries at Fulwood and Barrowford. Following requests from five County Councillors in accordance with the 'Call In' procedures, the Chair had agreed to deal with the 'Call In' request as an item of Urgent Business at this meeting.

#### Resolved:

That the Deputy Leader's decision on 9 March 2017 in relation to the disposal of former libraries at Fulwood and Barrowford should not be called in.

### 13 April 2017

# Floods Risk Management Works Programme in Lancashire

A report was presented on the Flood Risk Management Works Programme in Lancashire. The report updated the Committee on progress with repairs and diagnostics for longer term repairs and programmes of works, and informed on how work was progressing to increase the resilience of communities and improve communications.

#### Resolved:

The Committee noted the report

# **Public Health Savings Update**

A report was presented informing the Committee that as part of the savings within the Public Health Service a number of externally procured services had been highlighted as areas where savings could be made. The report provided an update on progress toward achieving those savings and set out the steps being taken to deliver the savings which were yet to be delivered.

#### Resolved:

The Committee noted the report and asked that an update report come to the Scrutiny Committee later in the year.

Page 82	
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# Agenda Item 16b

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected: None

# The Audit and Governance Committee

(Annex 1 refers)

Contact for further information: Samantha Parker, Tel: (01772) 538221, Democratic Services Officer, sam.parker@lancashire.gov.uk

# **Executive Summary**

The report of the Audit and Governance Committee from its meeting held on 3 April 2017 is attached at Annex 1.

Copies of the agenda reports considered by the Committee are available to view via the following link:

http://council.lancashire.gov.uk/ieListMeetings.aspx?CommitteeId=728

Councillors can also contact the officers specified in each report for further information about each item.

#### Recommendation

That the report of the Audit and Governance Committee, as now presented, be noted.



Page 83

# Local Government (Access to Information) Act 1985 List of Background Papers

Paper Date Contact/Tel

Agenda and Minutes of the 3 April 2017 Samantha Parker/
Audit and Governance (01772) 538221

Committee

Reason for inclusion in Part II, if appropriate

N/A

# Report of the Audit and Governance Committee meeting on 3 April 2017

**Chair: Former County Councillor Terry Brown** 

# Risk and Opportunity Register - Quarter 4

The Quarter 4 report of the Risk and Opportunity Register was presented to the Committee. The register was recently reported to Management Team and was presented to Cabinet Committee for Performance Improvement (CPPI) on 7 March 2017.

**Resolved:** That the Quarter 4 Risk and Opportunity Register be noted.

# 2016/17 Statement of Accounts Update

The report on the 2016/17 Statement of Accounts was presented which outlined the early closedown timetable for 2016/17 in preparation for the earlier statutory deadline to support members of the Committee in carrying out their role.

**Resolved:** That the report be noted.

# Response of the Audit and Governance Committee Chair to Grant Thornton's request for information to support its compliance with International Standards on Auditing

An overview was provided to members on the proposed response to the letter received from Grant Thornton.

#### Resolved: That:

- a) The response attached at Appendix 'B' be considered and approved.
- b) The Chair of the Audit and Governance Committee be authorised to sign the response on behalf of the Committee.

### **Internal Audit progress report**

The progress report circulated to the Committee was presented which highlighted key issues that the Audit and Governance Committee should be aware of in fulfilling its role of providing independent oversight of the adequacy of the County Council's governance, risk management and internal control framework.

# Resolved: That;

- i. The Internal Audit Service Progress report for the period to mid-March 2017 be considered.
- ii. An update to the Committee on the concerns raised on the payroll processing by BTLS be provided.

# **Internal Audit Planning for 2017/18**

The Internal Audit Planning report was presented which outlined the approach to establishing the plan of work to be undertaken by the County Council's Internal Audit Service for 2017/18. It was confirmed that the next meeting of the Committee on 26 June 2017, would include a full plan of audit work.

**Resolved:** That the process by which the Internal Audit Service annual plan will be prepared for 2017/18 be considered.

# **External Audit Update Report**

An update was provided on the External Audit which included progress to date with the 2016/17 audit of the accounts, Value for Money (VfM) conclusion and other work.

**Resolved:** That the report be noted.

# External Audit - Lancashire County Council Audit Plan 2016/17

The Lancashire County Council Audit Plan 2016/17 was presented which set out the nature and scope of work that the Authority's external auditor would carry out to discharge its statutory responsibilities, compliant with the Local Audit and Accountability Act 2014 (the Act) and the Code of Audit Practice for Local Government.

**Resolved:** That the External Audit plan for the audit of Lancashire County Council for 2016/17, and the fees therein be agreed.

# External Audit - Lancashire County Pension Fund Audit Plan 2016/17

The Lancashire County Pension Fund Audit Plan for 2016/17 was presented, which set out the nature and scope of work that the Authority's external auditor would carry out to discharge its statutory responsibilities, compliant with the Local Audit and Accountability Act 2014 (the Act) and the Code of Audit Practice for Local Government.

**Resolved:** That the External Audit plan for the audit of the Lancashire County Pension Fund for 2016/17, and the fees therein, be agreed.

# Agenda Item 16c

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected: None

### The Pension Fund Committee

(Annex 1 refers)

Contact for further information:

Mike Neville, Tel: (01772) 533431, Senior Democratic Services Officer,

mike.neville@lancashire.gov.uk

# **Executive Summary**

The report of the Pension Fund Committee from the meeting on 17 March 2017 is attached as Annex 1.

Copies of the agenda and reports considered by the Committee are available to view on the County Council's website <a href="here">here</a>.

#### Recommendation

That the report of the Pension Fund Committee, as now presented, be noted.

# Local Government (Access to Information) Act 1985 List of Background Papers

Paper Date Contact/Tel

Agenda and Minutes of the Pension Fund Committee Date Contact/Tel

Mike Neville/ (01772) 533431

Reason for inclusion in Part II, if appropriate

N/A



#### Report of the Pension Fund Committee – Matters for Information

# Part I (Open to the Press and Public)

### 3. Minutes of the Meeting held on 2nd December 2016

It was reported that following consultations with Colleges and Universities it had been agreed that Mr Eddie Pope from UCLAN would be the sole nominee put forward to replace Mr Milloy as the FE/HE representative on the Committee and that upon his retirement from the position it would be filled by a nominee from the FE colleges and the position would then alternate between the sectors in a similar way.

The Committee noted that Mr Pope would ensure that relevant colleagues from each of the Lancashire FE/HE institutions would be able to input through him and receive feedback from him following meetings.

#### **Decision taken:**

- 1. That the appointment of Mr E Pope from UCLAN as the co-opted member representing FE/HE institutions on the basis set out above is noted.
- 2. That the Minutes of the meeting held on the 2<sup>nd</sup> December 2016 as presented are confirmed as an accurate record and signed by the Chair.

#### Part II (Not open to the press and public)

# 13. Investment Panel Report

(Exempt information as defined in paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Committee received a report on matters considered by the Investment Panel since the last meeting which included updates on the continuing implications of Brexit, the US presidency and rising inflation on global markets.

**Decision taken:** That the report is noted.

### 14. Fund Performance Report

(Exempt information as defined in paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Committee considered a report which summarised the performance of the Fund up to the end of December 2016.

An additional summary and overview of performance was circulated to members of the Committee at the meeting. In considering the report the Committee noted that regulatory changes in January 2018 would classify local authorities as 'retail investors' which were not considered suitable to invest in infrastructure. It was reported that discussions were underway regarding the criteria, with a view to determining whether authorities which could demonstrate they have sufficient expertise, would be able to "opt up" and continue to invest in infrastructure.

It was also noted that the Fund was performing well with strong growth potential across all asset allocations.

#### **Decision taken:**

- 1. That the report and updates on performance presented at the meeting are noted.
- 2. That the Committee be kept informed of developments regarding the regulatory changes which are due to come into operation in January 2018 and their implications for the Fund.

# 15. Local Pensions Partnership (LPP) Quarter 3 update

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Director of Strategic Programmes and Group Company Secretary from LPP updated the Committee on the performance of the Fund up to 31<sup>st</sup> December, 2016, including plans to expand the current pooling arrangements. The Committee also discussed arrangements for publicising the work of the LPP in the media.

The Managing Director and Chief Investment Officer from LPP updated the meeting in relation to the transition of assets which was anticipated to be completed by February 2018. With regard to social investment it was noted that LPP would monitor upcoming decisions and ensure that any voting was in accordance with LPPs responsible investment policy.

#### **Decision taken:**

- 1. That the report and updates presented at the meeting are noted.
- 2. That arrangements be made for members of the Committee to be regularly updated on publicity associated with the LPP.

### 16. Data security issue - Pension Administration Service

(Exempt information as defined in Paragraphs 1 and 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the

circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A report was presented on a data protection breach which had been brought to the attention of the Head of Fund since the last meeting. The breach had been referred to the County Council's Information Governance Team who had reported the incident to the Information Commissioner and carried out a full investigation. The Committee noted that the County Councils Senior Information Risk Owner had reviewed the breach and concluded that it was not necessary to report it to the Pensions Regulator.

**Decision taken:** That the report is noted.

# 17. Transaction of Urgent Business - Extension of contract for Independent Advisor to Pension Fund

(Exempt information as defined in Paragraphs 1 and 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A report was presented in relation to a decision taken by the Director of Governance, Finance and Public Services under the urgent business procedure to approve the extension of the contract of an independent adviser to the Committee, for an additional two years to 28<sup>th</sup> February 2019 on the existing terms of appointment.

**Decision taken:** That the report is noted.

Part I (Open to the press and public)

# 4. Proposed revised Terms of Reference for the Lancashire Local Pension Board

The Chair of the Lancashire Local Pensions Board, presented a report regarding proposed revised Terms of Reference for the Board.

It was noted that the main changes to the Terms of Reference related to clarifying the review and scrutiny role of the Board and the inclusion of eleven bullet points taken from the LGC Guidance on the operation of Pension Boards.

**Decision taken:** That the revised Terms of Reference for the Lancashire Local Pensions Board, as set out in the report presented, are approved.

# 5. LCPF Budget 2017/18

The Head of the Fund, presented a report regarding the budget for the Lancashire County Pension Fund for the year ending 31st March 2018 and informed the meeting that the budget would be compared with updated figures from the 2017 Actuarial Valuation once they were available.

In considering the report the Committee discussed the various measures which were in place to ensure transparency including internal/external audit, the risk register and Investment Panel. It was also noted that the Pension Board had recommended that in the future an independent external review of the LPP be undertaken to provide further reassurance over financial procedures and controls.

**Decision taken:** That the budget for the Lancashire County Pension Fund for the year ended 31<sup>st</sup> March 2018, as set out in Appendix 'A' to the report presented is noted and approved.

# 6. Funding Strategy Statement

A report was presented in relation to the revised Funding Strategy Statement (FSS) which incorporated the requirements set out in the Fund's Investment Strategy Statement.

In considering the report the Committee recognised the tensions which existed between contribution levels from employers and the Committee as the holder of the Fund for beneficiaries. It was reported that the key elements of the revised FSS had been communicated to employers and discussions were ongoing with individual employers in relation to the options available to them in relation to debt recovery.

**Decision taken:** That the revised Funding Strategy Statement, as set out in Appendix 'A' to the report presented, is approved.

#### 7. 2016-17 Audit Plan

The Committee considered the External Auditors Annual Audit Plan for 2016/17 which set out in broad terms the programme of work which the audit would focus on. It was noted that the total fee for the audit would the same as that charged for the preceding two years.

**Decision taken:** That the Audit Plan for 2016/17 and associated fee, as set out in the Appendix to the report presented, is noted.

# 8. Feedback from members of the Committee on external pension related training, events and conferences.

A report was presented on attendance at external pension related training events and conferences since the last meeting together with feedback from individual members of the Committee.

**Decision taken:** That the report and feedback given at the meeting are noted.

### 9. Programme of Meetings 2017/18

It was reported that on the 15th December, 2016, the full County Council had agreed a programme of meetings for 2017/18 which included four meetings of the Pension Fund Committee to be held at 10.30am in Cabinet Room 'C' - The Duke of Lancaster Room, County Hall, Preston, on the following dates:

9th June 2017 15th September 2017 1st December 2017 23rd March 2018

# **Decision taken:**

- 1. That the programme of meetings for 2017/18, as agreed by full County Council on the 15th December, 2016 and set out in the report presented are noted.
- 2. That an additional meeting of the Committee to consider the Pension Fund Statement of Accounts be held at 10.30am on the 27th July 2017 in Cabinet Room 'D' The Henry Bolingbroke Room, County Hall, Preston.

Page 94	
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# Agenda Item 17

# Meeting of the Full Council Meeting to be held on Thursday, 25 May 2017

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected: None

# **Report of the Lancashire Combined Fire Authority**

(Annexes 1 and 2 refer)

Contact for further information:

Diane Brooks, Tel: (01772) 866720, Principal Member Services Officer, dianebrooks@lancsfirerescue.org.uk

# **Executive Summary**

Annexes 1 and 2 set out summary reports of the Lancashire Combined Fire Authority following its meetings on 20 February 2017 and 24 April 2017. These are now presented to the Full Council for information.

#### Recommendation

That the report of the Lancashire Combined Fire Authority, as now presented, be noted.

# Local Government (Access to Information) Act 1985 List of Background Papers

Paper Date Contact/Tel

Proceedings of the 20 February 2017 Diane Brooks/(01772)
Lancashire Combined Fire 24 April 2017 866720

Authority

Reason for inclusion in Part II, if appropriate

N/A



Page 95

Page 9	6
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# REPORT OF THE LANCASHIRE COMBINED FIRE AUTHORITY 20 FEBRUARY 2017

#### **INTEGRATED RISK MANAGEMENT PLAN 2017 - 2022**

Integrated risk management planning provided Lancashire Fire and Rescue Service (LFRS) with the opportunity to detail what the Service aimed to do to identify and consider the full range of fire and rescue related risks across Lancashire. This ensured that both our communities and other interested parties were provided with details of how we intend to fulfil our responsibilities in a clear, cohesive manner. The Integrated Risk Management Plan (IRMP) 2017-2022 had been developed to be an overarching, enabling document. It provided hyperlinks to all of LFRS's strategic documents thereby remaining up-do-date over the lifespan of the plan. The plan did not however detail the Emergency Cover review; this would be undertaken and consulted upon separately during 2017/18.

The Community Safety Strategy had been encapsulated within the IRMP highlighting the importance of the inter-locking components of Start Safe, Live Safe, Age Safe and Road Safe that remained at the core of our approach to reducing risk and improving public safety. Significant progress had been made with Climate Change and Environment responsibilities which were now thoroughly embedded and entrenched within Service planning, policies and procedures. Therefore the Climate Change and Environment Strategy had also been encompassed within this new IRMP, thus negating any further need for a separate Climate Change and Environment Strategy document.

The approved IRMP 2017-22 would be published in early April 2017 and available to access/download from the LFRS website.

#### **NEXT STEPS FOR FIRE REFORM - MINISTERIAL SPECH - 7 FEBRUARY 2017**

On 7 February 2017 the Rt Hon Brandon Lewis, Minister of State for Policing and the Fire Service, gave a speech on the "Next Steps for Fire Reform". A full transcript of the speech was provided for Members. The tone recognised that some progress had been made in improving the Fire and Rescue Service (FRS) but it had to go "further and faster". The speech was linked to those from previous years to emphasise reoccurring themes that had still to be addressed which were: Outdated Working Policies; Lack of Diversity; No Independent Scrutiny; and Improving Procurement Procedures.

The lack of independent scrutiny would be remedied by the introduction of a new Inspectorate for the Fire Service looking at efficiency and effectiveness, with particular reference to response and prevention, value for money, understanding demand and future risks, together with its leadership, training, diversity, values and culture. These areas would be complemented by thematic inspection, the first area being diversity, flexible employment and collaboration. Inspections would commence this year and be complemented by a transformed peer review process. Greater transparency and accountability would also be facilitated by the introduction of a new website providing incident and performance data.

Regarding the Police and Crime Act, the Minister confirmed the new term of Police, Fire and Crime Commissioners. He did not propose a blanket takeover of FRS by these commissioners but did emphasise that a local business case could be made and that FRA

were obliged to co-operate in preparing this. The objection of a FRA to any proposed change would not be enough on its own to prevent a change occurring.

He indicated his intention to work productively with the newly constituted National Fire Chiefs Council, which he viewed as the operational voice of the FRS. Also mentioned was the Chief Fire Officers Association's work on peer review, procurement and standards. There was also an increased emphasis on collaboration and he highlighted best practice with some examples provided.

The Minister announced his intention to set up an Independent Standards Body. This would provide guidance and standards on leadership, workforce development, equality and diversity and codify effective practice. Reference was made to culture and the Adrian Thomas Review. The speech also reminded the audience of the disparity in the cost of some goods procured by FRS exposed in a recent Home Office Survey.

The next expected steps for the government were to enshrine its stated direction of travel with a refreshed National Framework, to be published later this year. This would clarify national expectations and responsibilities. Under the Fire and Rescue Services Act 2004, FRAs "must have regard to the Framework in carrying out their functions". If an Authority fails to act in accordance with the Framework, the Secretary then has powers of intervention.

# ADRIAN THOMAS' INDEPENDENT REVIEW OF CONDITIONS OF SERVICE FOR FRS STAFF IN ENGLAND – FEBRUARY 2015

A report regarding the publication of the Adrian Thomas Review on Conditions of Service was presented at the last CFA meeting in December 2016, where it was agreed that a detailed assessment of the Service's position against the findings of the report would be presented to this Authority meeting. The publication of the report in November 2016 was over two years after the Report was commissioned and a number of comments made had now become historical in context or overtaken by events. Similarly, LFRS could demonstrate its position in a favourable light in respect of many of the findings. In effect, many of the issues directly in LFRS' control were being progressed within existing activity.

The findings were grouped into 5 areas: i) the Working Environment; ii) Documented Conditions of Service; iii) Industrial Relations; iv) Retained Duty System and v) Management of the Fire & Rescue Service.

The themes emerging for consideration in the sector were:

- How can some authorities make progress whilst others do not;
- Greater cross fertilisation of issues should be developed (institutional learning);
- The Conditions of Service and negotiation arrangements should be "modernised" including Role Maps and Duty Systems and content;
- Issues in respect of employee engagement including culture and trust, including equality & diversity and bullying and harassment issues;
- National Leadership development/standards;
- Remove the Right to Strike;
- Greater use of Retained Duty System, ie more RDS appliances;
- Future Recruitment.

The key strap line was "where change is common sense, it should become common practice".

#### **REVENUE BUDGET 2017/18 - 2021/22**

The Authority considered a report of the Treasurer that presented a gross revenue budget requirement for 2017/18 of £54.3m. This represented a reduction of 2.3% and allowed for the identification of £1.5m of efficiency savings. The Government had confirmed that the multi-year settlement offers had been agreed with all single purpose fire and rescue authorities. Hence, barring exceptional circumstances, and subject to the normal statutory consultation process for the local government finance settlement, the Government expected these amounts to be presented to Parliament each year. The Authority noted that the final Local Government Finance Settlement had not yet been received as it would not be debated in Parliament until 20 February at the earliest; hence it had been assumed that the final settlement would be consistent with the draft figures reported in December, i.e. £25.3m.

The Authority considered 3 council tax options for 2017/18 which met the requirements to deliver a balanced budget and maintain an adequate level of reserves and unanimously determined a council tax freeze which maintained council tax at £65.50 for a Band D property. To meet the reduced budget requirement of £409k associated with this the Authority also unanimously approved the drawdown of £313k from the LGPS pension surplus with the remaining £96k being met from an additional savings target.

FRANK DE MOLFETTA Chairman LFRS <u>Fulwood</u>

Page 100	

# REPORT OF THE LANCASHIRE COMBINED FIRE AUTHORITY 24 APRIL 2017

#### 1. RETIRING MEMBERS

The Authority expressed gratitude and sent best wishes to retiring Members who were not standing for re-election as Lancashire County Councillors namely, County Councillors Ken Brown, Niki Penney and Ron Shewan.

#### 2. UK INTERNATIONAL SEARCH AND RESCUE TEAM

The Authority received a report detailing the existing commitments to the UK International Search and Rescue Team and approved the continued involvement and additional responsibilities which had been introduced following the introduction of a new logistics role that supports the UK Emergency Medical Team.

#### 3. FIRE RELATED PROSECUTIONS

A report detailing prosecutions in respect of fire safety management failures and arson related incidents within the period 1 February 2017 – 1 April 2017 was endorsed by Members.

There was 1 successfully completed prosecution case reported. Fire protection and business support information provided included how the primary authority scheme had progressed to include new areas of regulation and to businesses that shared a common approach to compliance.

In addition, 3 arson convictions were reported.

#### 4. COMMUNITY FIRE SAFETY REPORTS

This report included information for the 2 Unitary and 12 District Authorities relating to Fire Safety initiatives and Fires and Incidents of particular interest.

As part of this report Members received a presentation by Group Manager Neil Taylor who was the incident commander at a large fire at Alston Hall, a grade 2 heritage building in Longridge on 15 March 2017.

FRANK DE MOLFETTA Chairman LFRS Fulwood

Page 102	